1	STATE OF NEW HAMPSHIRE				
2		PUBLIC UTILITIES COMMISSION			
3	Ammil 22 20	20 - 10:18 a.m. DAY 1			
4	_	20 - 10:18 a.m. DAY 1 ing conducted via Webex]			
5	D.T.	DW 17-165			
6	KE:	ABENAKI WATER COMPANY - ROSEBROOK:			
7		Request for Change in Rates. (Hearing regarding contested rate			
8		case expenses and Motion to Extend the Step II Filing Deadline.)			
9					
LO	PRESENT:	Chairwoman Dianne Martin, Presiding Cmsr. Kathryn M. Bailey Cmsr. Michael S. Giaimo			
L1 L2		Doreen Borden, Clerk Eric Wind, PUC Remote Hearing Host			
L 3	APPEARANCES:	Reptg. Abenaki Water Company: Marcia A. Brown, Esq. (NH Brown Law)			
L 5		Reptg. Omni Mount Washington: Thomas B. Getz, Esq. (McLane Middleton)			
L 6		Reptg. Bretton Woods Property Owners Association (BWPOA):			
L 7		Paul Mueller			
L 8		Reptg. Residential Ratepayers: D. Maurice Kreis, Esq., Consumer Adv.			
L 9		Office of Consumer Advocate			
20		Reptg. PUC Staff: Christopher Tuomala, Esq.			
21		Jayson Laflamme, Asst. Dir./Gas & Water Robyn Descoteau, Gas & Water Division			
22					
23	Court Rep	orter: Steven E. Patnaude, LCR No. 52			
24					

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8	T 4	Rosebrook Division Response to Omni/BWPOA/Forest Cottage,	premarked
9		as ordered by Order No. 26,295 $(filed\ 10-15-19)$	5
10	15	Staff Explanation of Rate	nromarkod
11	13	Case Expense Recommendation (filed 12-11-19)	premarked
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13	10	referenced in Staff's Explanation (Exhibit 15)	premarked
14	17	Rosebrook Updated Rate Case	nromarkod
15	1 /	Expense Summary	premarked
16	18	Abenaki Water Company - Admin. & General Expense:	premarked
17		Revenue Requirement Summary	
18	19	Bretton Woods Property Owners and Forest Cottages	premarked
19		Joint Response to Staff Recommendation filed 09-11-19	
20	20	Abenaki Water Company	premarked
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24		110,000 (11100 07 13 17)	

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2		E X H I B I T S (continued)	
3	EXHIBIT NO.	DESCRIPTION PAG	GE NO.
4	22	Abenaki Water Company property Pressure Reduction	emarked
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6	23	Horizons September 18, 2018 proposal	emarked
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16		(RE: A breakdown of the revenue requirement for each division or	
17		water system that is attributable to NESC and then	
18		the total operating cost for NESC for a year)	
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21		the specific charges that make up each category regarding the	
22		invoices in Exhibit 24, both for the revenue requirement and	
23		what's in the rate case charges)	
24			

PROCEEDING

CHAIRWOMAN MARTIN: Okay. Good

morning, everyone. Can you hear me?

2.

1.3

2.1

2.2

MS. BROWN: Yes. This is Marcia.

CHAIRWOMAN MARTIN: Great. My name is Dianne Martin. I'm the Chairwoman for the Public Utilities Commission. We're here this morning in Docket DW 17-165, which is the Abenaki Water Company Request for Change in Rates. We're here today for hearings on Abenaki's Motion to Extend the Step II Filing Deadline and on the contested rate case expenses pertaining to charges by New England Service Company.

Because we are doing this
electronically, I need to make a few necessary
findings and go over some ground rules. I know
you've heard some from Attorney Wind at the
beginning, but I'm going to reiterate the most
important ones. I will start with the findings.

As Chairwoman of the Public Utilities

Commission, I find that due to the State of

Emergency declared by the Governor as a result of
the COVID-19 pandemic, and in accordance with the

Governor's Emergency Number 12 pursuant to

Executive Order 2020-04, this public body is authorized to meet electronically.

1.3

2.2

Please note that there is no physical location for this meeting, which was authorized pursuant to the Governor's Emergency Order.

However, in accordance with the Emergency Order,

I am confirming that we are utilizing WebEx for this electronic meeting. All members of the Commission have the ability to communicate contemporaneously during this meeting through this platform, and the public has access to contemporaneously listen and, if necessary, participate. We are providing public — we have provided public notice for the necessary information for accessing the meeting by previously giving notice to the public in the Order of Notice.

If anybody has a problem during this proceeding, please call (603)271-2431 as soon as you realize that you're having a problem. In the event the public is unable to access the meeting, the meeting will be adjourned and rescheduled.

Let's start the meeting by taking a roll call attendance of the Commission. When

each commissioner states their presence, please also state whether there is anyone in the room with you during this meeting and where you are located.

Commissioner Bailey.

1.3

2.2

CMSR. BAILEY: Commissioner Kathryn
Bailey. I'm located at my home, in Bow, New
Hampshire. And there's no one in the room with
me.

CMSR. GIAIMO: Michael Giaimo,

Commissioner, at the PUC Office. I am by myself.

CHAIRWOMAN MARTIN: Commissioner -- I mean, Chairwoman, sorry, Dianne Martin. I am also at the PUC Offices. And I am by myself.

At this point, I will go through some of the ground rules that we have found to be most helpful. But, if you have any questions after I do, feel free to raise your hand.

Given the emergency circumstances related to the Coronavirus, we are holding an electronic hearing today. My biggest request of everyone during this hearing is that you try to be patient. We will do our very best to work through all the issues that come up, and to try

to get through this hearing today. If we all work together, I have no doubt we can get through this meeting.

1.3

2.2

A few things that we found to be helpful are to make sure that you mute yourself when you're not talking. That helps to minimize the amount of interference we get from other people.

Please put your hand up if you want me to recognize you. And I'm looking at a number of different things. So, be persistent. I will certainly try to recognize you as soon as I can.

If there is confidential information that you need to point to, please be careful not to talk about it or show it inadvertently. To the extent possible, please just point everyone to the document and page number where the confidential information is contained. If it's absolutely necessary to identify or show confidential information, please let me know first, so that we can make sure only those who should have access to that information are still online.

Please speak slowly. I know Mr. Wind

already said this. But it's really important for our court reporter to speak slowly, and leave time, when you ask a question, for others to consider it and to consider the response before proceeding on.

1.3

2.2

We have a court reporter who is going to be trying his best to keep a record here.

And, to the extent we have things come up as we go along, we may need to restate what we've said.

Due to security concerns, we are discouraging the use of the chat between parties or to everyone, unless you need to communicate to me for some reason, but be aware that everyone will see those.

If you need a recess, please let me know. And any party who takes a recess should, with anyone that you're taking the recess with, make sure that you shut off your video and mute yourself. And, as we just found, also turn your speakers off, so that you're completely off the record. You may want to even step away from your computer.

We, the Commissioners, will all leave the meeting entirely during a recess, and we'll

```
1
         actually call back in, so that way we make sure
 2.
         that there is no inadvertent communication.
 3
                    So, we have taken the attendance.
                                                        And
         now, we're going to move on to appearances.
 4
 5
                    Attorney Brown.
                    MS. BROWN: Good morning,
 6
 7
         Commissioners. And thank you, again, for
         conducting business during this pandemic.
         greatly appreciate your time today.
 9
                    My name is Marcia Brown, with NH Brown
10
11
         Law, representing Abenaki. And I have the
12
         witnesses today of Don Vaughan and Nicholas
1.3
         LaChance for the rate case expense portion of the
14
         hearing. For the Step II portion of the hearing,
         I've informed the moderator that Mr. Gallo will
15
16
         not be joining us. It will just be Don Vaughan
17
         as a witness then.
18
                    Thank you.
19
                    CHAIRWOMAN MARTIN: Okay. Thank you.
20
         Attorney Getz.
2.1
                    MR. GETZ: Good morning, Madam Chair,
2.2
         Commissioners.
23
                    I'm Tom Getz, from the law firm of
24
         McLane Middleton, on behalf of Omni Mount
```

11

```
1
         Washington. And attending as well are Chris
 2.
         Ellms, the Director of Operation, and Doug
 3
         Brogan, who is an engineering consultant.
 4
                   CHAIRWOMAN MARTIN:
                                        Thank you.
 5
         Attorney Kreis.
                   MR. KREIS: Good morning, Chairwoman
 7
         Martin, Commissioners, everyone else.
                    I am D. Maurice Kreis, pursuant to RSA
         365:28, I represent the residential customers of
 9
         the subject utility in my capacity as the state's
10
11
         Consumer Advocate.
12
                   CHAIRWOMAN MARTIN: Thank you. And, is
         it "Mr. Mueller" or "Muller"?
1.3
14
                    [Court reporter interruption due to
                    inaudible audio.
15
16
                   CHAIRWOMAN MARTIN: Could you please
17
         back up to the beginning? We missed the start.
18
                   MR. MUELLER: My name is Paul Mueller,
19
         and I represent Bretton Woods Property Owners,
20
         which is most of the residential customers at
2.1
         Bretton Woods.
2.2
                   CHAIRWOMAN MARTIN: Okay. Thank you.
23
         And Attorney Tuomala.
24
                   MR. TUOMALA:
                                  Good morning, Madam
```

Chairwoman and Commissioners.

2.

1.3

2.1

2.2

My name is Christopher Tuomala. I am the attorney for the Staff of the New Hampshire Public Utilities Commission. With me today is Utility Analyst Robyn Descoteau, she will be the Staff witness for the rate case expense portion of the hearing. In attendance is also Jayson Laflamme, who is the Assistant Director of the Gas & Water Division. But he is in the audience. He will not be speaking today.

CHAIRWOMAN MARTIN: Okay. Thank you. For preliminary matters, I think we have exhibits that are all prefiled and premarked, Exhibits 12 through 26, and Exhibit 9, which was previously admitted in this matter.

Is there anything else we need to do on exhibits now?

[No indication given.]

CHAIRWOMAN MARTIN: Okay, seeing no one with their hands raised.

I believe that we will start with the rate case expenses, and hear that issue first, hearing from the witnesses first, and then taking argument on the issue.

```
1
                    Does anyone have any issues to raise
 2
         regarding that procedure?
 3
                    MS. BROWN:
                                The only question I have,
 4
         this is Marcia Brown, is having the witnesses
 5
         sworn in. Are you going to do that formality
 6
         with this WebEx?
 7
                    CHAIRWOMAN MARTIN: Yes.
 8
                    MS. BROWN:
                               Okay.
 9
                    CHAIRWOMAN MARTIN: And, if you
         wouldn't mind just putting your hand up when you
10
         want to speak, so that we don't have people
11
12
         speaking up. Thank you.
                          Then, we will proceed with the
1.3
                    Okav.
14
         witnesses. And the first witnesses, as I
15
         understand it, are Mr. Vaughan, Mr. LaChance, and
16
         Ms. Descoteau.
17
                    So, Mr. Patnaude, if you wouldn't mind.
18
                    (Whereupon Donald Vaughan, Nicholas
19
                    LaChance, and Robyn Descoteau were duly
20
                    sworn by the Court Reporter.)
2.1
                    CHAIRWOMAN MARTIN: Okay. Ms. Brown.
2.2
                    MS. BROWN: Now -- just making sure I'm
23
         not muted.
24
                    Attorney Tuomala, you had recommended
```

```
1
         that we have these witnesses as a panel.
 2
         going to do a background of Mr. LaChance and Mr.
 3
         Vaughan. And then, do you want me to just turn
 4
         to you for the background of Ms. Descoteau, and
 5
         then I will continue on with my substantive
 6
         questioning?
 7
                    CHAIRWOMAN MARTIN: Mr. Tuomala.
 8
                    MR. TUOMALA: This is Attorney Tuomala.
 9
         Yes, Attorney Brown. That is what I anticipated.
10
         An introduction, to lay the foundation for the
         witnesses, and then, all three of them, and then
11
12
         you can conduct your substantive direct
1.3
         examination.
14
                    MS. BROWN:
                                Thank you.
                     DONALD VAUGHAN, SWORN
15
16
                    NICHOLAS LaCHANCE, SWORN
17
                     ROBYN DESCOTEAU, SWORN
18
                       DIRECT EXAMINATION
19
    BY MS. BROWN:
20
         With that, Mr. LaChance, can you hear me?
21
         (LaChance) Yes.
    Α
22
         Can you please state your name and your position
23
         with Abenaki?
24
         (LaChance) Sure. Good morning. My name is
```

```
1
         Nicholas LaChance, and I am the Treasurer of
 2
         Abenaki Water Company.
 3
    Q
         Have you previously testified before this
 4
         Commission?
 5
         (LaChance) I have not testified before this
 6
         Commission. I have provided testimony in front
 7
         of the Massachusetts DPU, as well as Connecticut
 8
         PURA, for various rate case applications,
 9
         finances, and acquisitions.
10
         Thank you. Mr. Vaughan, can you hear me?
11
         (Vaughan) I can hear you.
12
         Can you please state your name and position with
13
         Abenaki Water Company?
14
         (Vaughan) Donald Vaughan, and I'm President of
15
         Abenaki Water Company.
16
         Have you previously testified before this
17
         Commission?
18
         (Vaughan) I have.
    Α
19
                   MS. BROWN: That was the brief
20
         background I wanted to introduce. So, Chris.
21
                    MR. TUOMALA:
                                  Thank you, Attorney
22
         Brown. Pardon me, Madam Chairwoman.
23
    BY MR. TUOMALA:
24
         Good morning, Ms. Descoteau. Could you please
```

```
1
         state your full name for the record?
 2
         (Descoteau) Robyn J. Descoteau.
 3
         And whom are you employed by?
 4
         (Descoteau) The New Hampshire Public Utilities
 5
         Commission.
 6
         And what's your position here at the Public
 7
         Utilities Commission?
 8
         (Descoteau) I'm a Staff Analyst for the Gas and
 9
         Water Division.
10
         And could you briefly describe your
11
         responsibilities as a Utility Analyst?
12
         (Descoteau) I am responsible for the examination,
13
         evaluation, and analysis of water rate filings --
14
         excuse me -- for water rate, financing, and
15
         acquisition filings.
16
         And have you testified here at the Commission
17
         before?
18
         (Descoteau) Yes, I have.
19
                    MR. TUOMALA: Thank you, Ms. Descoteau.
20
         That concludes my introductory questioning.
21
                    MS. BROWN: Am I free to continue?
22
                    CHAIRWOMAN MARTIN: Sorry about that.
23
         You can proceed. I had muted myself, so I
24
         wouldn't interfere with the testimony. Go ahead.
```

```
1
                    MS. BROWN:
                                No.
                                     Thank you very much.
 2
    BY MS. BROWN:
 3
         Mr. Vaughan, I'm going to start with you, if you
 4
         don't mind. And we have premarked for
 5
         identification as "Exhibit 12" your testimony
 6
         filed in this rate case. Do you have that before
 7
         you?
 8
         (Vaughan) I do.
    Α
 9
         And what is the -- was that testimony dated
    Q
10
         December 2017?
11
    Α
         (Vaughan) Yes.
12
         And can you please turn to Page 6 of that
1.3
         document?
14
         (Vaughan) I have.
15
         And I draw your attention to Lines 12 through 21.
16
         There is a question "Does AWC have any
17
         employees?" Do you see that?
18
         (Vaughan) Yes.
    Α
19
         Can you please recap why Abenaki does not have --
20
         or, I'm sorry, Abenaki-Rosebrook Division does
21
         not have employees?
22
    Α
         (Vaughan) Particularly, because Abenaki would
23
         require long-distance traveling. It would
24
         require a lot of work covering various operations
```

```
1
         that are presented by the water systems.
 2
         so, a single person or even two people would not
 3
         make efficient use as employees of Abenaki Water
 4
         Company. So, New England Service Company does
 5
         have a fairly deep, talented pool of employees
 6
         who have that kind of the expertise. And they
 7
         can offer assistance and actually full-time
 8
         operation for and on behalf of Abenaki Water
 9
         Company.
10
         Now, Mr. LaChance, I would like to turn to you.
11
         In your position, you manage Rosebrook's
12
         employees, is that correct?
13
         (LaChance) Well, Rosebrook does not have any
14
         employees.
         Oh, I'm sorry. Manage New England Service
15
16
         Company's delivery of person hours to Rosebrook,
17
         is that correct?
18
         (LaChance) Yes. Yes.
                                 Sorry.
19
         And, so, can you -- do you have additional
20
         benefits, in addition to what Mr. Vaughan had
21
         listed, as to why Rosebrook relying on New
22
         England Service Company makes sense for the
23
         utility?
24
    Α
         (LaChance) Yes.
```

Q Can you please explain?

A (LaChance) Sure. So, as Mr. Vaughan had just stated, Rosebrook, and Abenaki in general, is able to utilize the talented -- or, the talent pool of New England employees who possess significant amounts of experience and expertise, both administratively and in operational management of water systems.

Secondly, would be that Rosebrook, and, again, all of Abenaki, forgoes the cost of full-time employment, wages, as well as the associated benefits that go along with full-time employment.

Because of the affiliate agreement that we have, they are -- the various water systems, and Rosebrook in general -- or, specifically, is only billed for specific hours that's spent on the system, and importantly to note that that billing is at cost by the New England staff.

Which we believe, as a company, is the most effective way to management the small systems that we have in New Hampshire, and specifically Rosebrook.

Q Thank you for that. Mr. Vaughan, if I can have

```
1
         you turn again to your testimony, and to Page 12,
 2
         which is the affiliate agreement attached to your
         testimony. Do you have that in front of you?
 3
 4
          (Vaughan) Yes.
 5
         And I should state the obvious, but is this
 6
         agreement on file with the Commission?
 7
    Α
         (Vaughan) Yes, it is.
 8
         And it is on file with the Commission by virtue
 9
         of the fact that it was filed with your testimony
10
         in this rate case, is that right?
11
         (Vaughan) That's correct.
    Α
12
         Okay. Now, Mr. LaChance, turning to you, with
13
         this affiliate agreement, are you familiar with
14
         the terms of this agreement?
15
          (LaChance) Yes.
    Α
16
         And what is the date of this agreement?
17
    Α
          (LaChance) The date is August 26, 2017.
18
         Okay. And when did Abenaki file its rate case?
19
         (LaChance) December 7th, 2017.
    Α
20
         So, this agreement was in effect prior to the
21
         rate case filing?
22
    Α
         (LaChance) Yes.
23
         And did Rosebrook use New England Service Company
24
         for service related to the preparation of that
```

```
1
         rate case?
 2
         (LaChance) Yes.
 3
         Now, another -- I want to make it clear to the
 4
         Commissioners how Rosebrook is using New England
 5
         Service Company. So, a question for you.
 6
         Rosebrook use New England Service Company for
 7
         services related to the general operations of the
 8
         utility, separate from rate case work?
 9
         (LaChance) Yes.
10
         Is there separate accounting, so that Rosebrook
11
         can keep track of what's rate case related and
12
         what is operations related for Rosebrook?
1.3
         (LaChance) Yes, there is.
    Α
14
         Can you please explain how that accounting works?
15
         (LaChance) Yes. So, specifically, for a rate
16
         case, the expenses incurred on behalf of Abenaki,
17
         from New England Service Company, are placed in
18
         what's called a "deferred debit" account, which
19
         is customary in any regulatory proceeding.
20
         expenses associated with ongoing operations and
21
         maintenance have been booked to their respective
22
         accounts per the prescribed PUC Chart of
23
         Accounts.
24
         Can you give a little more detail, if you could,
```

on how the deferred accounting works?

A (LaChance) Yes. A deferred debit account is set up to capture the expenses that are not normal or reoccurring. These expenses are kept off the income statement until a time when the Commission approves the amortization of those expenses over a given period of time. An example of these typical expenses, again, would be rate case expense, expenses associated with a financing docket, as well as expenses that we incurred due to an act of nature.

These expenses are different from ongoing operations and maintenance expenses, which are immediately listed on the income statement associated under their respected PUC account by way of the Chart of Accounts. These ongoing expenses are reoccurring. And some typical examples of those types of expenses that would be immediately put on the income statement would be customer service expense, meter reading expense, as well as system rounds and checks.

Okay. When you said that these were "at cost", does that mean that there is -- that Rosebrook -- that there's no mark-up of the New England

```
1
         Service Company costs to Rosebrook?
 2
         (LaChance) That is correct.
 3
         Okay. Just want to make sure that that's clear.
 4
         Does Abenaki use this arrangement with New
 5
         England Service Company in the affiliate
 6
         agreement with any of its other divisions?
 7
         (LaChance) Yes.
    Α
 8
         And would that be White Rock and Lakeland?
 9
         (LaChance) Correct.
10
         Has there been a prior rate case where the
11
         Commission -- or, where, I'm sorry, not the
12
         "Commission", but where Rosebrook -- or, those --
         sorry -- White Rock or Lakeland have used New
13
14
         England Service Company, like Rosebrook, for rate
15
         case work?
16
         (LaChance) Yes.
17
         And, in the White Rock and Lakeland rate cases,
18
         have those utilities submitted those New England
19
         Service Company expenses to the Commission for
20
         recovery?
21
         (LaChance) Yes. Yes, it has. And, specifically,
    Α
22
         that was Docket Number DW 15-199.
23
         Okay. Thank you for that. Did the Commission
24
         approve recovery of those expenses for White Rock
```

```
1
         and Lakeland?
 2
         (LaChance) Yes.
 3
         Has Rosebrook used New England Service Company
 4
         similar to how Lakeland and White Rock have used
 5
         New England Service Company? And I'm focusing on
 6
         the use of New England Service Company for rate
 7
         case work?
 8
         (LaChance) Yes.
 9
         Okay. Next question. Did the Commission approve
10
         use of the New England Service Company affiliate
11
         agreement in the Rosebrook rate case?
12
         (LaChance) Yes.
         And how so? Well, let me rephrase the question.
13
14
                    Do you recall if the Commission
15
         affirmatively approved the affiliate agreement or
16
         was it implied, such as through approval of the
17
         revenue requirement?
18
         (LaChance) It would be implied, as a -- yes,
    Α
19
         exactly as you stated it.
20
         And is that because the revenue requirement
21
         included fees from the New England Service
22
         Company affiliate agreement?
23
    Α
         (LaChance) That's correct.
24
         Okay. Are you generally familiar with the
```

```
1
         Commission's 1900 rules regarding allowed rate
 2
         case expenses?
 3
    Α
         (LaChance) Generally, yes.
 4
         And are you familiar with the type of expenses
 5
         that are objected to in this hearing?
 6
         (LaChance) Yes.
 7
         And those relate to the New England Service
 8
         Company expenses, is that your understanding?
 9
         (LaChance) Yes, it is.
10
         Okay. Do any of those expenses that are objected
11
         to relate to the operations of Rosebrook, or are
12
         they solely rate case related?
13
         (LaChance) They are solely rate case related.
14
         And, when I say "rate case related", it's
15
         processing of a rate case. Is that -- do you
16
         agree?
17
    Α
         (LaChance) Yes. That is correct.
18
         Now, next question is, were these New England
19
         Service Company expenses that are objected to
20
         related to the preparation of items required for
21
         a full rate case?
22
    Α
         (LaChance) Yes.
23
         Were these expenses related to the preparation or
24
         presentation of a full rate case proceeding
```

```
1
         before the Commission?
 2
         (LaChance) Yes, they were.
 3
         Are these expenses actually known and measurable?
 4
         (LaChance) Yes, they are. And they're known and
 5
         measurable, as evidenced by the use of daily time
 6
         sheets that each and every New England Service
 7
         Company employee fills out on a daily basis.
 8
         Those time sheets are the basis of the invoicing
 9
         that New England would invoice to Abenaki, and
10
         specifically to Rosebrook, in this case, for the
11
         rate case expenses.
12
         Thank you. Does New England Service Company
13
         provide Rosebrook with expert consulting,
14
         administrative services to the utility?
15
         (LaChance) Yes. Yes.
    Α
16
         And --
17
    Α
         (LaChance) I'm sorry?
18
         I didn't mean to interrupt.
19
         (LaChance) So, I was just going to further
    Α
20
         explain our reasoning for stating "yes", and that
21
         would be per Puc Regulation 1903.06. The New
22
         England staff provided expert administrative
23
         services for each of its subsidiaries in all
24
         regulatory dockets, including Abenaki and the
```

```
1
         Rosebrook rate application.
 2
                   Again, as a company, New England
 3
         believes that this is the most cost-effective
 4
         solution to utilize our own employees at cost,
 5
         versus solely relying on rate consultant experts
 6
         to put together the administrative portions and
 7
         the financial schedules of a rate application.
 8
         Thank you for that. I'm going to walk through
 9
         the next part of 1903.06. And were those New
10
         England Service Company expenses related to
11
         services not already included in the utility's
12
         revenue requirement?
         (LaChance) I'm sorry. Could you repeat?
13
14
         I just want to make sure, with respect to the New
15
         England Service Company expenses that are
16
         objected to, were they already included in the
17
         revenue requirement?
18
         (LaChance) For the disputed charges, no. They
    Α
19
         are not already in those -- in the revenue
20
         requirement.
21
         Thank you. I was just walking through the second
    Q
22
         part of 1903.06.
23
    Α
         (LaChance) Okay.
24
         So, would it be your opinion then that those
```

```
1
         charges fall within the definition of a "service
 2
         provider"?
 3
         (LaChance) Yes.
 4
         Okay. Now, it's been argued that these costs are
 5
         duplicative. And I just want to have you explain
 6
         why these costs -- if you have no other, you
 7
         know, explanation, that's fine, but do you have
 8
         any other explanation as to why these costs are
 9
         not duplicative?
10
         (LaChance) Yes. Yes, we can expand on that a
11
         little bit. So, again, just to reiterate,
12
         Abenaki has no employees, and it relies solely on
13
         the New England staff on all operational and
14
         administrative needs, and at cost, and to manage
15
         such actions. As such, New England's other
16
         entities utilize New England's staff in the same
17
         manner. So, therefore, each New England employee
18
         fills out the daily time sheet that I have
19
         referenced just a little while ago. And, on that
20
         time sheet, we allocate our time specifically to
21
         the system that we may be working on on any given
22
         day. In saying so, because it's based off of
23
         purely time spent, there is no management fee or
24
         retainer, which you can also see, as evidenced in
```

the affiliate agreement, there is no stipulation for that.

So, again, that is set up that way, as we would tend to think that, if you had a management fee or retainer, then you could blur the lines a bit as to how those expenses are being actually allocated. So, however, you know, to reaffirm, by allocating and billing based off of the specific time that each New England employee spent on a system, we know with no doubt that that is the specific cost that's being incurred.

Furthermore, as stated already, the associated time spent charged to Rosebrook's rate case is assigned specifically to a deferred account. So, from an accounting standpoint, the expenses remain 100 percent separate on the books. The deferred account was audited, and it was approved by the PUC Staff. We see that audit and that approval of that audit as indicating that the ongoing operation and maintenance expenses had not been double-booked into the rate case expenses — rate case expense.

Further, Abenaki Water emphatically

```
1
         engaged with PUC Staff's audited findings that
 2
         there is no double -- no double-booking or
 3
         double-recovery from customers. The deferred
 4
         accounting of this particular expense is
 5
         customary. It's normal, normally performed in
         this manner for any regulatory proceeding.
 6
 7
         I just want to bring it down to a customer level.
    Q
 8
         So, when you say that there's "no double-booking"
 9
         accountingwise, does that translate that the
10
         customers are not paying twice for the fees?
11
         (LaChance) That is correct.
    Α
         Okay. Now, Abenaki-Rosebrook filed documentation
12
13
         of its rate case expenses with the Commission, is
14
         that correct?
15
         (LaChance) Yes.
    Α
16
         And it did so in May and July of 2019?
17
    Α
         (LaChance) Yes, it did.
18
         And you've said that you were aware that the
19
         Staff had audited those expenses that were filed,
20
         including the updates in May and June, is that
21
         correct -- or, May and July, is that correct?
22
    Α
         (LaChance) That is correct.
23
         Okay. Are you familiar with Staff's
24
         recommendation on rate case expenses, which I
```

```
1
         believe is dated August 15th, 2019?
 2
         (LaChance) Yes.
 3
         And I believe that is Exhibit 13 for the record.
 4
         Are you aware, at this point in the rate case, of
 5
         any factual misstatements or updates to this
 6
         recommendation?
 7
    Α
         (LaChance) No.
 8
         Okay. Now, did Abenaki-Rosebrook accept the
 9
         recommended dollar amount or the dollar amount
10
         recommended by Staff in this recommendation?
11
         (LaChance) Yes, it did.
    Α
         Okay. Now, I just want to have you now turn to
12
         what's been marked for identification as "Exhibit
13
         24".
14
15
         (LaChance) Okay.
    Α
16
         And I'm only focusing on Mr. St. Cyr's filing.
17
                    MS. BROWN: And, for the record, I know
18
         that it is filed within the same tab as the
19
         Motion for Protective Treatment. But, even
20
         though they were separate filings, they were
21
         filed on the same day. So, perhaps that's why
22
         they're under the same docket, but I'm only
23
         focusing on Mr. St. Cyr's letter.
24
    BY MS. BROWN:
```

```
1
         Does Mr. St. Cyr's letter summarize Abenaki's
         position on accepting Staff's rate case expense
 2
 3
         recommendations?
 4
         (LaChance) Yes, it does. So, Abenaki had filed
 5
         its response in July, along with the Motion for
 6
         Protective Treatment, as you just mentioned.
 7
         it, we attached a spreadsheet listing the
 8
         suggested disallowances, and whether it agreed or
 9
         disagreed with Staff's position on it. We also
10
         provided documentation of expenses that it
11
         sought to include with Staff's recommended
12
         allowances.
13
         Okay. Thank you.
    Q
14
         (LaChance) Yes.
15
         Are you familiar with -- I'm going to turn to
16
         Exhibit 15, if you can turn to that. Are you
17
         familiar with this Staff letter dated "December
18
         11th"?
19
         (LaChance) Yes.
    Α
20
         Are you aware of any factual misstatements or
21
         corrections that need to be made to Staff's
         letter?
22
23
    Α
         (LaChance) No.
24
         Okay. In this letter, Staff refers to an "Audit
```

```
1
         Report", which we've marked for identification as
 2
         "Exhibit 16". Are you generally familiar with
 3
         the Audit Report?
 4
         (LaChance) Yes.
 5
         And are there any errors or omissions or
 6
         misstatements in this Audit Report that you feel
 7
         you need to bring to the Commission's attention?
         (LaChance) No.
 8
 9
         Okay. Okay. The next line of questioning I want
10
         to discuss is, do you recall the Commission
11
         ordering Abenaki to respond to Omni's objection
12
         to rate case expenses?
13
         (LaChance) Yes.
    Α
14
         And I don't know if you have Exhibit 14 in front
15
         of you?
16
         (LaChance) Yes.
17
    Q
         Okay. And this is the letter dated "October
18
         11th, 2019", is that correct?
19
         (LaChance) Yes, it is.
    Α
20
         And did -- and Abenaki responded as to why the
21
         rate case expenses were appropriate for recovery,
22
         is that correct?
23
    Α
         (LaChance) Correct.
24
         Can you please summarize those reasons?
```

```
1
         (LaChance) Sure. Again, as previously stated,
 2
         the charges of New England Service Company
 3
         employees are at actual cost. There is no
 4
         mark-up whatsoever. The affiliate agreement is
 5
         on file with the Commission, and it was reviewed
         and audited by Staff as part of the rate
 6
 7
         application. This affiliate agreement documents
 8
         the scope and services, as well as the costs that
         would be allocated to Abenaki from New England
 9
10
         Service Company.
11
                   Specifically, for the rate case
```

Specifically, for the rate case expense, they are not in Rosebrook's revenue requirement. The costs were booked to the deferred account, as we've explained, or as I've explained a couple times here.

- Q Okay. Thank you. I would like you to comment, when Omni is using the term "salaried employees", can you please clarify, you know, how the "salary" term is not relevant for rate case expenses?
- A (LaChance) Yes. So, though the -- the employee itself is on a salary. However, as we -- or, as I indicated earlier, each New England Service Company employee fills out the daily time sheet,

which allows us to break down what the actual expense incurred was. And we do this by way of taking the actual salary of an employee and getting an hourly rate. So, for instance, our total salary, divided by 2,080 hours, gives you an hourly rate. We then take the employee's benefits and overheads, and apply it within that rate as well, so then we have a true cost, at cost, for what we charged as a hourly rate.

And, as it pertains to this case, since we charge based off of actual time spent, then it's going to be actual cost that's going to be applied to the rate case expense for New England labor.

- Q Okay. Can I have you -- I'd like to draw your attention to Exhibit 17, this has been marked for identification. And Rosebrook has incurred additional rate case expenses that have not been submitted to the Commission, is that correct?
- A (LaChance) That is correct.
- 21 | Q And what are these additional expenses for?
- 22 A (LaChance) These are the ongoing expenses
 23 associated with the continued -- the continued
 24 litigation of the rate case expenses that we're

1 discussing here today. So, it's made up of New 2 England labor, as well as a rate consultant fee 3 was for legal. 4 And was Exhibit 17 prepared by you or under your 5 direct supervision? 6 (LaChance) Yes. 7 And what are the additional rate case expenses totaling to date? 8 9 (LaChance) Well, as what we presently have booked 10 in our system, we're finalizing our 2019 year-end 11 financial audit, the rate case expenses that 12 are -- have not been identified as of yet, would 13 be through June 1st through January 31st of 2020, 14 and that total amount is 11,874.37. 15 Thank you. The documentation for this has not 16 yet been filed with the Commission, is that 17 correct? 18 (LaChance) The backup documentation has not, yes. 19 And does Abenaki-Rosebrook intend to file that 20 documentation? 21 (LaChance) Yes, it will. Α Okay. Can you please explain how the rate case 22 Q 23 expenses are currently being recovered from 24 customers?

```
1
         (LaChance) Yes. So, it is a fixed charge based
 2
         on the customer class. And then, that surcharge
 3
         is being spread out over 24 months for Omni's
 4
         accounts, and then 18 months for the remaining
 5
         residential and commercial customer accounts.
 6
         If the disputed expenses were approved by the
 7
         Commission, would Rosebrook simply add them to
 8
         the present surcharge, using the same formula
 9
         approved by the Commission?
10
         (LaChance) Yes, with the consent of the
11
         Commission to do so. That, you know, we feel
12
         that this would be the most efficient manner to
13
         assess the recoverable expenses.
14
                   Further, we would like to indicate that
15
         we feel, if we introduce another manner, that it
16
         may be more confusing to deliver another type of
17
         surcharge based off of the incurred expenses to
18
         date.
19
         Okay. Absent a calculation of the rate impact
20
         right now, would -- if necessary, would Rosebrook
21
         consider maybe a period of months extension of
22
         the recovery term, if needed?
23
         (LaChance) Yes. Yes. In order to minimize any
24
         type of rate impact, we -- we certainly would.
```

```
Okay. Madam Chair, that is
 1
                   MS. BROWN:
 2
         all of our direct and getting the exhibits into
 3
         the record. I thank you for your time.
 4
                   CHAIRWOMAN MARTIN: Thank you. Mr.
 5
         Tuomala.
 6
                   MR. TUOMALA: Thank you, Madam
 7
         Chairwoman. I would like to conduct my direct
         examination of Robyn Descoteau.
    BY MR. TUOMALA:
10
         So, Ms. Descoteau, could you please describe your
11
         involvement with this docket?
12
                   CHAIRWOMAN MARTIN: Mr. Tuomala, can I
13
         hold you up for a second? Are you able to see
14
         Ms. Descoteau?
15
                   MR. TUOMALA: I am.
16
                   CHAIRWOMAN MARTIN: Are the other
17
         Commissioners able to see Ms. Descoteau? I
18
         cannot.
19
                   Let's pause for a second to see if we
20
         can get that fixed.
21
                   MS. BROWN: I think she has to speak to
22
         be visible. Is that correct?
23
                   CHAIRWOMAN MARTIN: No, I have everyone
24
         else. She's coming in and out.
```

```
1
                    I'm sorry, she's been on the whole
 2
         time, and now she's gone.
 3
                    MS. MULLHOLAND: Madam Chair, this is
 4
         Kath Mullholand.
 5
                    CHAIRWOMAN MARTIN: Hi, Kath.
 6
                    MS. MULLHOLAND: Are we off the record?
 7
                    CHAIRWOMAN MARTIN: We can go off the
         record, yes.
                    (Brief off-the-record discussion
 9
10
                    ensued, and then a recess was taken at
11
                    11:05 a.m., and the hearing resumed at
12
                    11:13 a.m.)
1.3
                    CHAIRWOMAN MARTIN: Attorney Tuomala.
14
                    MR. TUOMALA: Thank you, Madam
15
         Chairwoman.
16
    BY MR. TUOMALA:
17
         Ms. Descoteau, could you please describe your
18
         involvement in this docket?
19
         (Descoteau) I reviewed and tested the integrity
    Α
20
         of Abenaki-Rosebrook's Petition for a change in
21
         rates. I traced the filing schedules to the PUC
         annual reports on file with the Commission, asked
22
23
         several rounds of discovery questions about the
24
         Petition, and reviewed the responses. I
```

```
1
         participated in the settlement discussions, and
 2
         prepared the revenue requirement schedules
 3
         attached to the Settlement Agreement. I also
 4
         reviewed and tested the integrity of the
 5
         recoupment surcharge and rate case expenses
 6
         requested by the Company.
 7
    Q
         I would like to draw your attention to a document
 8
         that you drafted, and I would like you to adopt
 9
         it as part of your testimony this morning. I
10
         circulated the document to the service list on
11
         April 9th, 2020. It is premarked for
12
         identification as "Exhibit 18". Do you have the
13
         exhibit in front of you, Ms. Descoteau?
14
         (Descoteau) Yes, I do.
15
         Can you please identify this document?
16
         (Descoteau) Yes.
17
         Has the document been filed previously with the
18
         Commission?
19
         (Descoteau) No, it has not.
    Α
20
         Did you prepare this document?
21
         (Descoteau) Yes, I did.
    Α
2.2
    Q
         Could you briefly describe the contents of this
23
         document?
24
         (Descoteau) This document represents my analysis
```

```
1
         and breakdown of the administrative and general
 2
         expenses included in Abenaki-Rosebrook's revenue
 3
         requirement.
 4
         Do you wish to make any revisions or corrections
 5
         to Exhibit Number 18?
 6
         (Descoteau) No, I do not.
 7
         Is the information contained in Exhibit Number 18
 8
         true and accurate to the best of your knowledge?
 9
         (Descoteau) Yes, it is.
    Α
10
         Can you briefly summarize that document for the
11
         Commissioners and everyone else?
12
         (Descoteau) Exhibit 18 shows that the
13
         administrative and general expenses of
14
         $87,601 included in Abenaki-Rosebrook's
15
         revenue requirement, as approved by the
16
         Commission on December 27th, 2018, Order
17
         Number 25,205 [26,205?] is comprised of many
18
         different expense accounts. After noting the
19
         reference to that amount in Abenaki -- excuse
20
         me -- in Omni's January 13th, 2020 filing, I
21
         wanted to clarify for the record any confusion
         regarding the "$87,601" figure.
22
23
         Could you please further explain that?
24
         (Descoteau) The "$87,601" figure represents the
```

```
1
         total administrative and general expenses for
 2
         Abenaki-Rosebrook. The costs related to the New
 3
         England Service Company management labor is
 4
         included in that total calculation.
 5
         And what is the amount of the New England Service
 6
         Company management labor in the total
 7
         administrative and general expense?
 8
         (Descoteau) That would be $37,688.
 9
         I'm sorry, Ms. Descoteau. Could you please
    Q
10
         repeat that number for me?
11
         (Descoteau) $35,688.
    Α
         So, it's "35,688", not "37,688", correct?
12
13
         (Descoteau) 35,688.
    Α
14
         Okay. Thank you. And why is it important to
    Q
         distinguish those two numbers?
15
16
         (Descoteau) It shows that Abenaki is authorized
17
         for recovery in rates up to $37,688 per year for
18
         the New England Service Company management labor.
19
         I'm sorry to correct you again. I just want to
    Q
20
         make sure. You said it was "37,688". It's
21
         "35,688", correct?
22
    Α
         (Descoteau) Yes. It's "35". It must be my
23
         speakers.
24
         Okay. I apologize. I could be mishearing you,
```

```
1
               I just wanted to make sure the record
 2
         reflected "35,688".
 3
    Α
         (Descoteau) "35,688" is the correct number.
 4
         Okay. And does Abenaki-Rosebrook have any
 5
         full-time employees?
 6
         (Descoteau) No, it does not.
 7
         So, is it accurate to categorize that $35,000
 8
         amount as the equivalent of the salary if Abenaki
 9
         did, in fact, have full-time employees?
10
         (Descoteau) No.
11
         Why is that?
         (Descoteau) That is a lower than comparable --
12
13
         that is a lower rate than comparable utilities
14
         have to do full-time staff.
15
         And why is that difference important to note?
    0
16
         (Descoteau) Staff understands Omni's argument to
17
         be that Abenaki-Rosebrook, which does not have
18
         any full-time employees, is authorized to recover
19
         $87,601. Staff understands that Omni argues
20
         that, despite no full-time employees, the
21
         authorized amount of $87,601 is the equivalent
22
         cost of one full-time employee. Staff believes
23
         Omni contends that the $87,601 Abenaki receives
24
         in rates represents the total cost of a full-time
```

```
1
         employee, that Abenaki -- that bars Abenaki from
 2
         recovering the cost associated with using a
 3
         service provider to perform the rate case
 4
         preparation.
 5
         Do you still maintain the $35,000 figure is the
 6
         correct amount representing the amount -- no.
 7
         The amount -- pardon me. Do you still maintain
 8
         that the $35,000 amount is the correct figure
 9
         representing the amount in Abenaki-Rosebrook's
10
         revenue requirement that reflects NESC management
11
         labor?
12
         (Descoteau) Yes, I do.
13
         And is it your opinion that the $35,000 amount is
14
         equivalent of a utility employee's full-time
15
         salary?
16
         (Descoteau) No, it is not.
17
         Is it your opinion the $35,000 amount should
18
         cover the salary for general and admin. --
19
                   CHAIRWOMAN MARTIN: Attorney Tuomala,
20
         can you pause for a moment, so I can recognize
21
         Commissioner Giaimo? Commissioner Giaimo, did
22
         you have your hand up?
                   CMSR. GIAIMO: I did. It looks -- I'm
23
24
         just making sure that Attorney Getz is okay.
```

```
He's been --
 1
 2
                    CHAIRWOMAN MARTIN: Attorney Getz, are
 3
         you having trouble?
                    MR. GETZ: It looks like I'm about to
 4
 5
         get shut off, and I'm trying to avoid that.
 6
                    CHAIRWOMAN MARTIN: For power reasons?
 7
         Do you need to get a power cord? We can pause.
                    MR. GETZ: I do have one. But it's not
 8
         close [?] to the wall. I could mute myself
 9
10
         before I cause a scene.
11
                    CHAIRWOMAN MARTIN: Just let us know
12
         when you're ready to go.
1.3
                    MR. GETZ: Thank you.
14
                    CHAIRWOMAN MARTIN: Thank you,
         Commissioner Giaimo.
15
16
                    [Short pause]
17
                    [Brief off-the-record discussion
18
                    ensued.]
19
                    CHAIRWOMAN MARTIN: Mr. Tuomala, you
20
         can proceed.
21
                    MR. TUOMALA: Thank you, Madam
2.2
         Chairwoman.
23
    BY MR. TUOMALA:
24
         Ms. Descoteau, I'm going to repeat I think, I
```

```
1
         believe, two questions back, just to make sure we
 2
         have everything on the record.
 3
                    I'll start with the question, is it
 4
         your opinion as Staff that the $35,000 amount is
 5
         equivalent of a utility employee's full-time
 6
         salary?
 7
         (Descoteau) No, I do not.
    Α
 8
         And is it your opinion as Staff that the $35,000
 9
         amount should cover the salary for general
10
         utility administration and for rate case
11
         preparation?
12
         (Descoteau) No, it is not.
13
         Okay. I would like to turn to some of the PUC
14
         rules, some of which were briefly described by
15
         Attorney Brown in prior direct examination.
16
                    As Staff, do you review the Puc 1900
17
         rules when reviewing a motion for rate case
18
         expenses by a utility?
19
         (Descoteau) Yes, I do.
    Α
20
         And does that include 1903.06, which I'll read
21
         into the record, defines a "service provider" as
22
         "any natural person or legal entity who provides
23
         expert, consulting, administrative, or legal
24
         services to a utility and whose services are not
```

```
1
         already included in the utility's revenue
 2
         requirement"?
         (Descoteau) Yes, it does.
 3
    Α
 4
         Do you have an opinion as Staff as to this rule
 5
         in regards to Abenaki-Rosebrook's request for
 6
         rate case expenses?
 7
    Α
         (Descoteau) Yes, I do.
 8
         And could you just briefly describe Staff's
 9
         opinion?
10
         (Descoteau) In my opinion, New England Service
11
         Company qualifies as a service provider, because
         the services they performed, specifically the
12
13
         rate case expenses, are not already reflected in
14
         Abenaki-Rosebrook's revenue requirement.
15
         Could you please further explain that statement?
    0
16
         (Descoteau) The $35,688 included in the revenue
17
         requirement is not the equivalent to a full-time
18
         employee's salary that would typically perform
19
         multiple utility tasks, including administrative
20
         services for preparation of a rate case.
21
                    Thus, the work performed by New England
22
         Service Company on the rate case itself is not
23
         reflected in the $35,688 approved in
24
         Abenaki-Rosebrook's revenue requirement.
```

```
1
         As Staff, do you also review Puc Rule 1907, which
 2
         are the rules pertaining to expenses not
 3
         recoverable as rate case expenses?
 4
         (Descoteau) Yes, I do.
 5
         And, if I can specifically draw your attention to
 6
         1907.01, Subsection (a), which prohibits the
 7
         recovery of, and I quote this from the rules,
 8
         "Expenses for matters handled by service
         providers that are typically performed by utility
 9
10
         management and staff of the utility, based on
11
         their experience, expertise, and availability"?
12
         (Descoteau) Yes, I do.
13
         Do you have an opinion as to the rule's
14
         applicability to the present situation?
15
         (Descoteau) Yes, I do.
    Α
16
         And could you please explain that?
17
    Α
         (Descoteau) That rule prohibits a utility from
18
         recovering rate case expenses for service
19
         provider charges, if that utility is also
20
         recovering in its revenue requirement salary for
21
         staff which could perform those same matters.
22
         Essentially, it prohibits a utility from
23
         double-recovering, once for the payment of a
24
         full-time salary recovered through rates, and
```

```
1
         then again as rate case expense recovery for a
 2
         service provider to perform rate case work that
 3
         the utility's employee should be performing.
 4
         As Staff, do you think that Rule 1907.01,
 5
         Subsection (a) prohibits Abenaki-Rosebrook from
 6
         recovering the contested NESC rate case expenses?
 7
         (Descoteau) No, I do not.
    Α
 8
         Could you briefly explain why?
 9
         (Descoteau) Abenaki-Rosebrook does not have an
10
         employee on its payroll qualified to prepare a
11
         rate case. In fact, it does not have any
12
         full-time employees. New England Service Company
1.3
         performed the rate case preparation work for the
14
         Company. Furthermore, Abenaki-Rosebrook's
15
         revenue requirement does not include the salary
16
         of such a person to perform work in connection
17
         with the preparation of a rate case.
18
                   Basically, the rate case expenses are
19
         outside Abenaki-Rosebrook's revenue requirement,
20
         including the salary for a person to perform
21
         those functions. The Company seeks to recover
22
         this cost on a temporary basis through a
23
         surcharge, for which Staff originally recommended
24
         a period of eighteen months.
```

```
1
         Do you also look at Rule 1907.01, Subsection (b),
 2
         which prohibits rate case expense recovery for
 3
         "Expenses typically included in a utility's
 4
         test-year revenue requirement or any expense for
 5
         which recovery is prohibited by other Commission
 6
         rule"?
 7
    Α
         (Descoteau) Yes, I do.
 8
         Do you have an opinion as Staff as to that rule's
 9
         applicability in the present situation?
10
         (Descoteau) Yes, I do.
11
         Could you please briefly explain?
12
         (Descoteau) In my opinion, that rule prohibits a
13
         utility for recovering rate case expenses or
14
         expenses including -- included, excuse me, in the
15
         utility's test-year revenue requirement or one
16
         barred by any other rule. As discussed earlier,
17
         these expenses, which were extensively vetted by
18
         Staff, were not shown to be in
19
         Abenaki-Rosebrook's test-year revenue
20
         requirement.
21
         As Staff, do you think that Rule 1907.01,
    Q
22
         Subsection (b), prohibits Abenaki-Rosebrook from
23
         recovering the NESC rate case expenses?
24
         (Descoteau) No, it does not.
```

```
1
         Could you briefly explain why?
 2
          (Descoteau) Again, as explained, these expenses
 3
         were not shown in the test year, and are not
 4
         ultimately approved in the revenue requirement.
 5
         Is it Staff's opinion that the contested rate
 6
         case expenses of $26,369 are allowable and just
 7
         and reasonable pursuant to the criteria described
         in the PUC's 1900 rules, specifically 1904.02 and
 8
         1906 sections, or any other applicable section of
 9
10
         the 1900 rules?
11
          (Descoteau) Yes, I do.
    Α
12
         Have you had similar experience analyzing rate
13
         case expense requests that are similar to this
14
         present situation?
15
         (Descoteau) Yes, I have.
    Α
16
         Could you briefly explain?
17
          (Descoteau) I have analyzed and recommended
18
         approval of rate case expenses in multiple
19
         dockets, including DW 17-118, for Hampstead Area
20
         Water Company.
21
         And could you briefly explain how that is
    Q
22
         similar?
23
    Α
          (Descoteau) There I recommended approval of
24
         recovery for the cost of a return on equity
```

expert, which helped to prepare the Company's rate case. I examined the Company's request in light of the PUC rules, and determined that the Company should recover that cost. The Company, similar to this situation, did not have an employee to handle that work, nor did it have the salary of someone commensurate in its revenue requirement who should perform that work.

As such, I recommended approval for the recovery of that cost.

- Q Could you please summarize, in Staff's own words, what the outcome would be if Omni's arguments prevail, and Abenaki-Rosebrook is barred from recovery of these contested rate case expenses?
- recovery of these contested rate case expenses?

 A (Descoteau) Abenaki-Rosebrook would be denied recovery for payment of work actually performed, for work that was not reflected in the revenue requirement. In other words, it would be as if the rate case preparation had been done for free. There were no full-time employees collecting a salary through the collection of rates to perform the work, and denying the rate case expenses prohibits Abenaki from collecting for work it paid to New England Service Company to perform,

```
1
         work that no one else at Abenaki could
 2
         accomplish.
 3
    Q
         In conclusion, do you, as Staff, believe that
 4
         Abenaki-Rosebrook is entitled to this recovery
 5
         pursuant to the PUC rules, and agree that the
 6
         resulting rates to customers are just and
 7
         reasonable?
         (Descoteau) Yes, I do.
 8
 9
         Do you have anything else you would like to add
    Q
10
         to the record?
11
          (Descoteau) No, I do not.
    Α
                    MR. TUOMALA: Thank you for your time,
12
1.3
         Ms. Descoteau. Madam Chairwoman, that concludes
14
         my direct testimony.
15
                    CHAIRWOMAN MARTIN: Okay. Thank you.
16
         Mr. Getz.
17
                    MR. GETZ: Hello?
18
                    CHAIRWOMAN MARTIN: Yes.
19
                    [Multiple parties speaking at the same
20
                    time.1
21
                    MR. GETZ: I have some questions for
2.2
         Ms. Descoteau.
23
                    CHAIRWOMAN MARTIN: Just a minute.
24
         Commissioner Giaimo.
```

```
CMSR. GIAIMO: To the extent it
 1
 2
         matters, I don't -- I don't see Attorney Getz's
         face. I don't know if his camera is off.
 3
 4
                   CHAIRWOMAN MARTIN: His camera is on.
 5
         I can see him.
 6
                   CMSR. GIAIMO: Okay.
 7
                   CHAIRWOMAN MARTIN: Can you see the
 8
         witnesses?
                   CMSR. GIAIMO: I can see -- no. I lost
 9
10
         Ms. Descoteau and Mr. LaChance. I do see Mr.
11
         Vaughan.
12
                   CHAIRWOMAN MARTIN: Okay. Do you want
13
         to try going out and coming back in again?
14
                   CMSR. GIAIMO: Sure. Just -- okay. If
15
         everyone stays here, I can -- my system is
16
         catching up. There we go. They're coming back.
17
                   Thank you.
18
                   CHAIRWOMAN MARTIN: Okay. Attorney
19
         Getz.
20
                   MR. GETZ: Thank you, Madam Chair. Ms.
21
         Descoteau, a number of questions.
22
                       CROSS-EXAMINATION
23
    BY MR. GETZ:
24
         To begin, the rate case expenses are nonrecurring
```

```
1
         expenses, is that correct?
 2
         (Descoteau) Correct.
 3
         And nonrecurring expenses are typically not part
 4
         of the revenue requirement for any utility, is
 5
         that correct?
 6
         (Descoteau) Most of the time not.
 7
         And rate case expenses, they must be actual,
 8
         known, and measurable, is that correct?
 9
    Α
          (Descoteau) Yes.
10
         And they can be recovered if they are just,
11
         reasonable, and in the public interest. Is that
12
         correct as well?
13
         (Descoteau) Yes.
    Α
14
         And is it true that allowable expenses include
15
         fees for experts, consultants, lawyers, and
16
         accountants? Is that true?
17
    Α
         (Descoteau) Yes.
18
         And, in this case, that included Ms. Brown and
19
         Mr. St. Cyr, is that correct?
20
         (Descoteau) Yes.
    Α
21
         And they qualify as "service providers", because
    Q
22
         the services they provide are not included in
23
         Abenaki's revenue requirement, is that true?
24
          (Descoteau) That's true.
    Α
```

```
1
         However, if Abenaki, the Rosebrook Division, had
 2
         an employee with the same experience, expertise,
 3
         and availability as Mr. St. Cyr, then that work
 4
         of an outside consultant on the rate case would
 5
         not be allowed. Is that correct?
 6
         (Descoteau) Not necessarily. If the -- if the
 7
         work hadn't been recovered already in revenue
 8
         requirement, we would look at it to be allowed.
 9
    Q
         Well, rate case expenses, that's nonrecurring
10
         expenses or charges, are never included in the
11
         revenue requirement, isn't that correct?
12
         (Descoteau) That's correct.
13
         So, in this case, where Mr. St. Cyr did some
14
         accounting work, if Abenaki-Rosebrook had an
15
         employee with the same experience and expertise
16
         as him, then Mr. St. Cyr's charges would not be
17
         recoverable. Is that true?
18
         (Descoteau) Abenaki does not have any employees.
    Α
19
         So, it wouldn't have that situation.
20
         If you accept the hypothetical that they did,
21
         would that be the situation?
22
    Α
         (Descoteau) Not necessarily.
23
         But, if you look at Rule 1907.01(a), --
24
          (Descoteau) Rate case expenses aren't typically
```

```
1
         performed on a daily basis. They're over and
 2
         above the daily basis.
         I'm not sure I know what that means. But that --
 3
    Q
 4
         can you elaborate on that?
 5
         (Descoteau) Well, 1907.01(a) states that
 6
         "Expenses for matters handled by service
 7
         providers that are typically performed by utility
         management and staff of the utility", and then it
 8
 9
         goes on. But this doesn't -- but preparing a
10
         rate case isn't a typical performance. They
11
         don't do that on a daily basis. It wouldn't be
12
         included in the revenue requirement, because it's
13
         not done on a typical basis.
14
         So, I think what you're saying is "it's a
15
         nonrecurring expense, but it shouldn't be
16
         recovered." Is that what you're saying?
17
    Α
         (Descoteau) It would be recovered outside of the
18
         rate case.
19
         Okay. If Mr. St. Cyr were an employee of
20
         Abenaki-Rosebrook, would the time he spent on
21
         rate case preparation be recoverable?
22
    Α
         (Descoteau) He isn't an employee of Abenaki,
23
         though.
24
         Would you accept the hypothetical that --
```

```
1
          (Descoteau) I cannot consider that question.
 2
         Can you accept the hypothetical that, if he were
 3
         an employee, with this expertise as an
 4
         accountant, that the time he spent on preparation
 5
         of the rate case would not be recoverable,
 6
         because his services are already in the revenue
 7
         requirement?
 8
         (Descoteau) No. His services would not
 9
         necessarily be in the revenue requirement,
10
         because, if it was work to prepare the rate case,
11
         it would be separated and would be looked at for
12
         a surcharge beyond the rate case.
13
         So, even if he were a full-time employee of the
14
         Rosebrook Division, with a salary commensurate to
15
         what you believe is the appropriate salary of a
16
         full-time employee, and that salary was in the
17
         revenue requirement, your position is that any
18
         charges for rate case expenses would also be
19
         recoverable?
20
         (Descoteau) You're not comparing apples with
21
         apples, though, because this Company doesn't have
22
         employees. So, even in the hypothetical
23
         situation, it wouldn't affect this case.
24
         But in -- what's your opinion of the
```

```
1
         hypothetical? Would those --
 2
         (Descoteau) I don't have one. I don't. I can't,
 3
         not at this time.
 4
         Let me ask you about your exhibit, it's Staff
 5
         Exhibit I believe it's 18. And you make
 6
         reference to a filing that Omni made, referring
 7
         to "$87,601" in administrative and general
 8
         expenses. Is it your point that, when I made
         that filing, instead of referring to "$87,601"
 9
10
         for administrative and general expenses, I should
11
         have said "$35,688" for administrative and
12
         general salaries?
13
         (Descoteau) Yes.
    Α
14
         But it's also your opinion that the salaries for
15
         NESC employees are in Abenaki's revenue
16
         requirement, is that correct?
17
    Α
         (Descoteau) No.
18
         So, Abenaki's revenue -- well, if I turn you to
    Q
19
         the document you filed December 11, 2019, that's
20
         your explanation, which I think that should be
21
         Exhibit Number 15. And turn to Page 5. Are you
22
         there?
23
    Α
         (Descoteau) I am.
24
         So, the last full paragraph, the second sentence,
```

```
1
         says "The total amount of Admin. and General
 2
         salaries included in revenue requirement is
 3
         $35,688." Do you see that?
 4
         (Descoteau) Yes.
 5
         So, then, in Rosebrook's revenue requirement,
 6
         there is some number, some value of salary of the
 7
         employee of the Service Company, is that correct?
 8
         (Descoteau) It is correct.
 9
         And your opinion is -- well, let me ask this.
10
         Strike that. So, New England Service Company is
11
         the service company for Abenaki, the parent.
12
         There are several other affiliates, including
13
         Rosebrook, and Bow, White Rock. Each of those
14
         subsidiaries pays, out of its rates that it
15
         collects from customers, pays a cost to Abenaki
16
         every month, is that correct?
17
    Α
         (Descoteau) Yes. For work performed during that
18
         month.
19
         And, as I take it from what I've heard from Mr.
20
         Vaughan earlier, the subsidiaries were not large
21
         enough, in his view, to have their own employees.
22
         So, they elected to have a service company, where
         the employees would reside. The employees would
23
24
         do the work for each of the subsidiary regulated
```

```
1
         utilities, and each of those subsidiary utilities
 2
         would pay some amount to contribute to the
 3
         salaries of the Service Company employees.
                                                      Ιs
 4
         that correct?
 5
         (Descoteau) Yes.
 6
         So, it appears that you're taking the position
 7
         that it may be the case that an employee of a
         regulated utility, a direct employee of a
 8
         regulated utility, that employee's salary may --
 9
10
         strike that. I'm sorry. This is confusing.
11
         when you have a regulated utility who has its own
12
         employees, to the extent those employees work on
13
         a rate case, those rate case expenses are not
14
         recoverable, because their salaries are included
15
         in the revenue requirement. Is that an accurate
16
         statement?
17
    Α
         (Descoteau) No.
18
         And can you explain why?
19
         (Descoteau) During -- if you had a salaried
    Α
20
         employee for a water utility, they would not be
21
         doing their normal everyday job to be doing the
22
         rate case. Perhaps, in over time, it happens
23
         once in a while, for everyday work in the usual
24
         forty hours. If they work on the rate case, they
```

```
would charge it separately, and they wouldn't be
 1
 2
         doing their normal everyday work. So, we
 3
         wouldn't be able to consider that.
 4
                    If there was a management fee that
 5
         was -- well, strike that. I'm not going to go
 6
         there.
 7
         So, even though the employee's services are
    Q
 8
         included in the revenue requirement, you would
 9
         recommend to the Commission that their work on a
10
         rate case be recoverable as a separate rate case
11
         expense?
12
         (Descoteau) Not necessarily. There are a lot of
13
         factors involved in needing to look at the rate
14
         case expense, and if it's been recovered and if
15
         it hasn't been recovered. And that's what we've
16
         done in this case.
17
    Q
         So, let me ask this question. Are you familiar
18
         with Docket Number DW 15-199, which was Abenaki's
19
         rate case for Bow and Belmont?
20
         (Descoteau) Yes, I am.
21
         And have you reviewed the Commission's final
    Q
22
         order in that case?
23
    Α
         (Descoteau) Not recently.
24
         Do you happen to recall if the order in that case
```

```
1
         specifically discussed the recoverability of rate
 2
         case expenses from affiliates?
 3
    Α
          (Descoteau) I believe it did.
 4
         Do you believe it is actually discussed in the
 5
         final order, the Order Number --
 6
          (Descoteau) I don't have that order in front of
 7
         me.
 8
         Are you aware of when the 1900 rules took effect?
 9
         Or, would you accept that they took effect in
10
         November of 2013?
11
    Α
         (Descoteau) Yes.
12
         Let me ask another question. Did Abenaki, when
1.3
         it filed its rate case filing, include a
14
         description of its estimated rate case expenses,
15
         as required under the Commission's Rule 1905?
16
         (Descoteau) I don't have that information in
17
         front of me. I don't have the full record in
18
         front of me right now.
19
         Would it -- if they had not filed a detailed
    Q
20
         description, and had not updated that
21
         description, would it be fair to say that they
22
         did not conform to the requirements of Puc
23
         Chapter 1900?
24
          (Descoteau) Where those rules were put in in
```

```
2013, we've been allowing companies to get used
 1
 2
         to those rules, and have been cutting them a
 3
         little bit of slack, for a better word, to be
 4
         able to get used to those rules. And we tell
 5
         them when they don't adhere to them, and, during
 6
         the following rate case, we expect them to
 7
         totally adhere to them.
         But did you have such a conversation with
 8
 9
         Rosebrook in this case?
10
         (Descoteau) Not me, specifically. But I believe
11
         the conversation was made within the department.
12
         Are you familiar with other cases with Rosebrook,
1.3
         particularly docket 15-199? In that case, did
14
         Abenaki submit a update of its rate case expenses
15
         in that case? Are you aware?
16
         (Descoteau) I don't know.
17
                   MR. GETZ: That's all the questions I
18
         have, Madam Chair.
19
                   CHAIRWOMAN MARTIN: Okay. Thank you.
20
         Attorney Kreis.
21
                   MR. KREIS: Thank you, Madam
22
         Chairwoman.
23
    BY MR. KREIS:
24
         I think I want to go back to Mr. LaChance, if I
```

```
1
         might. And I am really interested in getting to
 2
         the right answer here, because I want the Company
 3
         to recover the costs that it should recover, and
 4
         I don't want them to double-recover anything.
 5
         And, so, I think I want to make sure I understand
 6
         Mr. LaChance's testimony.
 7
                   Mr. LaChance, if I understand you
 8
         correctly, your position is that your company is
 9
         not double-recovering anywhere for the costs of
10
         any of its employees, correct?
11
         (LaChance) That is correct.
12
         And you, with respect to the expenses that we're
1.3
         talking about here, your testimony was that your
14
         company is accounting separately --
15
                    [Clock chiming in the background.]
16
                    MR. KREIS: Sorry for the chiming of
17
         the clock in the background. I can't mute it.
18
         guess that means it's noon.
    BY MR. KREIS:
19
20
         Your testimony --
21
                    MR. KREIS: It's going to chime twelve
22
         times.
                    WITNESS LaCHANCE: Saved by the bell.
23
24
                    MR. KREIS:
                                I'll let the court reporter
```

```
1
         decide how to reflect that in the transcript.
 2
         That will be interesting.
 3
    BY MR. KREIS:
 4
         So, your testimony is that your company accounted
 5
         for separately the time that the employee spent
 6
         on the rate case that we're arguing about?
 7
         (LaChance) That is correct. That time is
    Α
 8
         specifically booked to a deferred debit account.
 9
         And, presumably, those employees's time that is
10
         accounted for in Abenaki-Rosebrook's regular
11
         revenue requirement, that's also accounted for
12
         separately?
13
         (LaChance) That is correct.
14
         And the time that those employees spent on other
15
         companies, that have nothing to do with anything
16
         we're talking about here, is also accounted for
17
         separately?
18
         (LaChance) That is correct.
19
         So, my question for you is, where in the record
20
         would I look to assure myself, and to assure the
21
         Commission, that the total recovery, as to any of
22
         these employees, is equal to whatever their
23
         actual cost is, that there's no double-recovery?
24
         Where in the record is that nondouble-recovery
```

```
demonstrated?
 1
 2
         (LaChance) Let me see if I am on the same -- let
         me see if I'm thinking correctly with what you're
 3
 4
         asking.
 5
                   So, are you essentially looking for a
 6
         reconciliation of Employee A's expense for rate
 7
         case, plus their expense on normal reoccurring
 8
         business, so then --
 9
                   CHAIRWOMAN MARTIN: Mr. LaChance?
10
         LaChance, can you pause for a moment. I can't
11
         see you.
12
                   Commissioner Giaimo, can you see him?
1.3
                   CMSR. GIAIMO: I'm in the same
14
         situation you are. No.
15
                   CHAIRWOMAN MARTIN: Let's give it a
16
         second, you're coming in --
17
                   MS. MULLHOLAND: Madam Chairwoman, this
18
         is Kath Mullholand. Can we go off the record
19
         please?
20
                   CHAIRWOMAN MARTIN: Go ahead.
21
                    [Brief off-the-record discussion
22
                    ensued.]
23
                   CHAIRWOMAN MARTIN: All right. Mr.
24
         Kreis. Back on the record please, Steve.
```

```
1
                                Okay. Let's me just help
                    MR. KREIS:
 2
         Mr. LaChance out a little bit by maybe restating
 3
         my question.
 4
    BY MR. KREIS:
 5
         And my question was, where in the record do I
 6
         look for assurance that, as to any of the Service
 7
         Company employees whose time spent on the rate
 8
         case we are now arguing about, their time is only
 9
         recovered once, either in connection with the
10
         rate case, in connection with
11
         general/administrative expense, which is in the
12
         Company's revenue requirement, or from work that
1.3
         those employees performed that had nothing to do
14
         with Abenaki Water Company's Rosebrook water
15
         system?
16
         (LaChance) In the record, you're not going to --
17
         you're not going to see expenses associated for
18
         labor that was utilized for companies outside of
19
         Abenaki.
                   That won't be there.
20
                    I think the most reliable document that
21
         is going to illustrate the difference between
22
         ongoing expenses and in the deferred account is
23
         going to be in Staff's audit.
24
         Which exhibit number would that be?
```

```
1
          (LaChance) So, it's going to be Exhibit 13,
 2
         further supported by Exhibit 15.
 3
    Q
         Okay. So, maybe then the question is really for
 4
         Ms. Descoteau. Where in your audit documents, I
 5
         suppose Exhibits 13 and 15 that were just
 6
         referenced, do I look to assure myself, and,
 7
         therefore, the customers of the Company, that
 8
         there isn't any double-recovery happening here,
 9
         because the rate case expenses are not included
10
         in the administrative and general expenses that
11
         are being recovered here in the Company's regular
12
         revenue requirement, and any of the other costs
13
         associated with these employees are being
14
         recovered from some other utility in some other
15
         case, either here in New Hampshire or outside of
16
         New Hampshire?
17
    Α
         (Descoteau) In my document that I submitted on
18
         December 11th, filing the Exhibit Number 15.
19
         Let me just take a look at Exhibit 15.
    Q
20
         (Descoteau) Yes.
21
    Q
         Okay.
22
         (Descoteau) I'm trying to pull up the best place
23
         to show it. On Page 4 of 5, it discusses the
24
         Audit Report Page 45, and it shows a listing of
```

```
1
         accounts. And a lot of these accounts are
 2
         displaying operation and maintenance accounts.
 3
         But, if you look about three-quarters of the way
 4
         down, "Admin. & General Salaries", is "$35,688".
 5
         That was what was approved in revenue
 6
         requirement.
 7
         Okay. And, so, how do I know that there is no
    Q
 8
         rate case work accounted for in that $35,688?
 9
         (Descoteau) Through our testimony that we've
10
         reviewed those costs.
11
         Okay. I think that my next question is -- oh,
12
         I'm sorry. Mr. LaChance is waving.
1.3
                   WITNESS LaCHANCE: Yes. Could I add a
14
         supplement, just from the Company's point of
         view?
15
16
                   CHAIRWOMAN MARTIN: I'm sorry.
17
         didn't see that.
18
                   MR. KREIS: So, it really is your
19
         attorney's job to decide whether to ask you any
20
         questions. I do not have a question pending with
21
         you right now.
22
                   WITNESS LaCHANCE: Okay.
23
    BY MR. KREIS:
24
         But I do have a question to ask you, and that has
```

```
to do with Exhibit 17. As I understand it,
 1
 2
         Exhibit 17 lays out some additional rate cases
 3
         expense -- additional rate case expenses of close
 4
         to $12,000 that are over and above the $26,000 of
 5
         rate case expenses that we've been talking about.
 6
         Do I have that correct?
 7
         (LaChance) That's correct.
    Α
 8
         Is your company asking for the Commission to
 9
         decide here and now, based on this record, that
10
         11.8 thousand --
11
         (LaChance) My -- I don't know if I froze or if
    Α
12
         you froze, but I cut out halfway between your
13
         question --
14
                   MS. MULLHOLAND: Madam Chairwoman, this
15
         is Kath Mullholand. Can we go off the record
16
         please?
17
                   CHAIRWOMAN MARTIN: Yes. Let's go off
18
         the record. I lost him as well.
19
                    [Brief off-the-record discussion
20
                    ensued.1
21
                   CHAIRWOMAN MARTIN: Are you ready to go
2.2
         back on the record?
23
                   MR. KREIS: Yes, I am. And I apologize
24
         for the interruption.
```

1 BY MR. KREIS: 2 And my question was -- has to do with whether the 3 Company is asking for approval of the rate case 4 expenses reflected in Exhibit 17? 5 (LaChance) Yes, we would be, provided that we 6 provide the additional supplementary backup to 7 substantiate those costs. And then, circling back to the discussion of the 8 9 affiliate service agreement, I just want to make 10 sure I understood the import of the testimony 11 about that agreement. 12 Is your testimony that the rate case 13 work that your employees did is within the scope 14 or outside of the scope of that agreement? 15 (LaChance) It's within the scope of the Α 16 agreement, in the context that the scope of the 17 agreement outlines how it would be billed. 18 MR. KREIS: Okay. Thank you. Madam 19 Chairwoman, those are all the questions I have of 20 these witnesses. 21 CHAIRWOMAN MARTIN: Okay. Thank you. 22 Mr. Mueller, did you have questions? 23 MR. MUELLER: I do. Yes, I do. 24 CHAIRWOMAN MARTIN: You can go right

```
1
         ahead.
 2
                   MR. MUELLER:
                                  Okay.
 3
    BY MR. MUELLER:
 4
         And I'll start with Robyn. Robyn, is it true
 5
         that the rate case expenses as submitted include
 6
         salaries for executive and managerial employees
 7
         for New England Service Company?
 8
         (Descoteau) Yes.
 9
         And, as salaried employees, those are exempt from
10
         overtime. In other words, there is no direct
11
         additional incremental cash cost to that.
12
         that correct?
1.3
         (Descoteau) I don't know right now. I don't
    Α
14
         recall.
         Well, let me rephrase it. In other words, if
15
16
         they're salaried, they're exempt. They wouldn't
17
         get paid any more or less if they spent zero
18
         hours of rate costs or 2,080 hours of rate costs.
19
         They would be paid the same amount regardless?
20
         (Descoteau) Yes. But I'm not sure the agreement
21
         specifies that or not. I'd have to look at the
22
         management agreement.
23
         Okay. So, let's assume, if we stipulate for a
24
         second they're not paid any additional amount for
```

```
an hour of rate case expenses, then, if they're
 1
 2
         not paid any more, does that meet the definition
 3
         of an "actual expense" that they can recover?
 4
         Because, if there's no direct cash cost, how
 5
         could it be considered an actual cost?
 6
         (Descoteau) I don't understand the question.
 7
         So, if there's no additional incremental cash
 8
         costs to a salaried employee spending an hour on
 9
         the rate case, because they're salaried, they're
10
         exempt, --
11
    Α
         (Descoteau) Uh-huh.
         -- then how could that be considered an actual
12
13
         cost?
                There's no cost. There's no --
14
         (Descoteau) Because it's the time that they're
15
         working on the case. Even though they're
16
         salaried, they break up their time that, you
17
         know, say, 40, 45 hours, they will break up their
18
         time to how much they worked at each division.
19
                   MR. MUELLER: Okay. I have more
20
         detailed questions, but I had a question for the
21
         Chairwoman before I proceed?
22
                   CHAIRWOMAN MARTIN: Yes.
23
                   MR. MUELLER: So, my question is, when
24
         I proceed, I'm going to get into actual detailed
```

```
1
         charges that I have computed to a salary or a
 2
         compensation amount for a person with a certain
 3
         title. So, I don't -- I'm not going to refer to
 4
         a name, but to a title. So, I don't want to
 5
         cause any confidentiality problems. Again, it's
 6
         not a name, it's a title.
 7
                   CHAIRWOMAN MARTIN: Is there an
         objection to that?
 8
 9
                    [No verbal response.]
10
                    [Atty. Brown indicating in the
11
                   negative.]
12
                   MR. MUELLER: Okay. Thank you.
1.3
                   CHAIRWOMAN MARTIN: I don't see any
14
         objection. So, you can proceed.
15
                   MR. MUELLER: Okay.
16
    BY MR. MUELLER:
17
         So, Robyn, I'm going to call your attention to
18
         Exhibit 24, Page 37.
19
         (Descoteau) Let me pull that up. Okay.
    Α
20
         The second line in there has a rate case charge
21
         for a Controller at a rate of "$79.12" an hour?
22
    Α
         (Descoteau) Yes.
23
         If we then extended that by 2,080 hours, which
24
         was quoted before, that would infer a salary that
```

```
1
         they would charge for of $164,570 a year, is that
 2
         correct?
 3
         (Descoteau) Repeat that.
 4
         Sure. If I take the rate "$79.12" per hour,
 5
         times 2,080 hours in a year, that would infer a
 6
         salary of $164,570 annually.
 7
         (Descoteau) Looking at it the way that you're
    Α
 8
         looking at it, yes, it does. But that $79 charge
         also includes benefits.
 9
10
                    And I'm seeing Mr. LaChance shake his
11
         head that he's agreeing with me on that. If you
12
         want to get him on the record, you can do that.
13
                    But that $79 charge is the labor dollar
14
         and their benefit portion.
15
         Okay.
    0
16
         (Descoteau) Not their actual salary amount.
17
         Okay. Let's stipulate that. In your opinion, if
18
         it's labor and overhead of 160 -- let's call it
19
         165,000 a year, is that a reasonable charge,
20
         under the rules that you quoted in 1907, for a
21
         small water company with about $7 million in
22
         revenues per year?
23
         (Descoteau) Yes, with benefits included.
24
         salary and benefits, that would be in the realm
```

```
1
         of the salary.
 2
         You've seen that in other rate cases?
 3
         (Descoteau) Yes.
 4
         Okay. I'll also then go to refer you, it's in
 5
         the same exhibit, Page 35. Just let me know when
 6
         you're on that page.
 7
    Α
         (Descoteau) Okay.
 8
         So, for the same title, "Controller", there's a
 9
         rate there of "$65.25"?
10
         (Descoteau) Right.
11
         And that invoice is dated April, the one we
12
         talked about just previously was dated in May.
13
         (Descoteau) Uh-huh.
    Α
14
         So that then is an increase in the hourly charge,
15
         $65.25 in April, to $79.12 in May, which
16
         represents an increase of 21 percent in one
17
         month. Is that correct?
18
         (Descoteau) That's what the calculation shows.
19
         And do you think that's reasonable, again, for a
20
         small water company with $7 million in revenue?
21
         (Descoteau) Yes.
    Α
22
    Q
         Okay. I mean, do you have any idea what a 21
23
         percent increase would be made up of? I mean,
24
         certainly, cost of labor rates aren't going up.
```

```
1
         (Descoteau) Actually, it could be a cost of labor
 2
         rate, because we don't know -- we, at the Public
 3
         Utilities Commission, I don't have a list in
 4
         front of me right now of what makes up that
 5
         amount. However, it's possible that the
 6
         insurance went up, or the salary, the yearly
 7
         salary increase might have happened, if they had
 8
         one. But, definitely, the benefits continue to
 9
         rise and fall during the course of the year. And
10
         it's very possible that the health insurance went
11
         up that much in one year.
12
         Okay. On the same exhibit, I refer you to Page
13
         30. Let me know when you're there.
14
         (Descoteau) I'm having a hard time seeing the
15
         numbers, because they type over another set of
16
         numbers. Do you have the Bates Page number at
17
         the bottom?
18
         I don't have it at the bottom. It's -- can you
    Q
19
         see the page number at the top right-hand
20
         corner?
         (Descoteau) In the top right-hand corner, I can
21
    Α
22
         see the type, something behind it, so I'm having
23
         a hard time seeing the number. Which number are
24
         you looking at?
```

```
1
         So, it's May.
 2
         (Descoteau) Okay. And what number are you
 3
         looking at?
 4
         The page number or the invoice number?
 5
         (Descoteau) The invoice number.
 6
         So, it says "MAY2019RB".
 7
    Α
         (Descoteau) Okay.
 8
         All right. So, the second line there is a charge
 9
         for "Affiliate Agreement Customer Service", and
10
         the rate is "$44.00" a month?
11
    Α
         (Descoteau) Right.
12
         $44.00 per hour, I mean?
1.3
         (Descoteau) Yes.
    Α
14
         All right. And then -- just get you the page
15
         number. And then, if we go to the previous month
16
         for the same person, this would be Page 34 of the
17
         same exhibit. Let me know when you pull that up.
18
                   CHAIRWOMAN MARTIN: Can we get some
19
         clarity as to what page you are looking at in the
20
         exhibit? I think some folks may be having a
21
         little trouble following.
22
                   MR. MUELLER: The page --
23
                   CHAIRWOMAN MARTIN: Do you have the
24
         page, the Bates page number you can share?
```

```
1
                   MR. MUELLER: The exhibit page number
 2
         is Page 34.
 3
                   CHAIRWOMAN MARTIN: Thank you.
 4
                   WITNESS DESCOTEAU: Okay.
 5
    BY MR. MUELLER:
 6
         All right. And that has a rate for the same
 7
         titled person of "37.79" per hour.
 8
         (Descoteau) Uh-huh.
         And, so, if we just compare from April to May
 9
10
         then, that person's rate increased from 37.79 per
11
         hour to $44.00 an hour, for a 17 percent
12
         increase. And, again, do you find that to be
13
         reasonable?
14
         (Descoteau) I know we vetted all of the costs
15
         associated with the rates. So, I would have to
16
         say so.
17
                   MR. MUELLER: Okay. That's all I had.
18
         Thank you. Madam Chairwoman, that's all I had
19
         for questions.
20
                   CHAIRWOMAN MARTIN: Yes. Thank you.
21
         Commissioner Bailey, did you have a question you
22
         wanted to ask for clarity?
23
                   CMSR. BAILEY: I didn't follow you,
24
         when you were on Page 30, because my Bates
```

```
Page 030 is an invoice from March 31st, and you
 1
 2
         were referring to an invoice from May. So, I
 3
         would appreciate it if you could show me what you
 4
         were trying to get there. I don't know if I was
 5
         on the right page.
 6
                   MR. MUELLER: So, was it with respect
 7
         to the Controller or the Customer Service
 8
         Representative?
                   CMSR. BAILEY: It was the last line of
 9
10
         questioning that you were asking. I think it was
11
         the Customer Service Representative. And, on my
12
         Page 30, Bates Page 030, there's no Customer
13
         Service Representative charges.
14
                   MR. MUELLER: Okay. So, the two
15
         invoices that I referred to for Customer Service,
16
         the last one was Exhibit 24, Page 34.
17
                   CMSR. BAILEY: Right. I have that.
18
         And I can see that, --
19
                   MR. MUELLER: And then --
20
                   CMSR. BAILEY: -- on that page, for
21
         "Affiliate Customer Service", is "37.79".
                   MR. MUELLER: Yes. Then, the next
22
23
         month, for May, so that's Exhibit 24, Page 36, --
24
                   CMSR. BAILEY: Okay.
```

```
1
                   MR. MUELLER: -- that was the "$44.00"
 2
         an hour.
                   CMSR. BAILEY: Okay. I see that. I
 3
         got lost --
 4
 5
                   MR. MUELLER: Okay.
 6
                   CMSR. BAILEY: I got lost when you were
 7
         on Page 30.
                   MR. MUELLER: Yes. I was trying to
 8
         help Robyn out with the previous pagination.
 9
                   CMSR. BAILEY: Okay. All right. I'm
10
11
         good. Thank you.
12
                   MR. MUELLER: Okay.
1.3
                   CHAIRWOMAN MARTIN: Attorney Getz, did
14
         you have your hand up?
15
                   MR. GETZ: Madam Chair, I was asking if
16
         it would be permissible to follow up on one of
17
         the questions Mr. Mueller asked of Ms. Descoteau?
18
                   CHAIRWOMAN MARTIN: Is there any
19
         objection?
20
                   MR. MUELLER: Go ahead.
21
                   MS. BROWN: None from Abenaki.
22
                   CHAIRWOMAN MARTIN: Okay. Thank you.
23
         You can proceed.
24
                   MR. GETZ: Thank you.
```

BY MR. GETZ:

- Ms. Descoteau, Mr. Mueller asked you a question about a salaried employee. And I believe the way he put it was, if there's a salaried employee who doesn't get overtime, he was asking how their work on this rate case would be treated? And I believe you said that you would look at the hours that were spent by such an employee, but then you would allow recovery of rate case expenses from this salaried employee for what they did on a rate case, even though there was no incremental cost to the utility. Is that correct?
- A (Descoteau) I would allow -- or, the Commission would allow, well, not the Commission, the Staff would recommend that recovery would be accepted, if the employee's time sheet shows that the salaried employee worked a certain number of hours on a rate case, versus working on accounting issues, because it would take them away from their everyday accounting issues to have them work on their rate case.
- So, even in a situation, like here, so you have a service company, where the service company employee is effectively compensated, paid for by

```
all of the various affiliates. And they would
 1
 2
         get their full salary, the parent would be
 3
         compensated for their salaries. But you would
 4
         set aside any actual work they did on a rate case
 5
         and allow recovery of that as well?
 6
         (Descoteau) No, because, when they work an
 7
         eight-hour day, they're only charging eight
         hours' worth of time to projects. They're not
 8
         charging the extra hours, unless they work
 9
10
         overtime. And then, with salaried employees,
11
         they took that time and did a calculation, so
12
         that everybody would get the same, the correct
13
         amount.
14
                   And I can't describe that particularly
         right this minute, because I don't have it in
15
16
         front of me. But I know that there's a
17
         calculation to get the forty hours of employees,
18
         if they work overtime, down to the right amount.
19
                   And Nick LaChance might be able to go
20
         further into that.
21
         So, if you had an employee with a salary of
    Q
22
         $100,000, of course, the employee gets their
23
         $100,000 regardless. That $100,000 is split up
24
         among and allocated among the various regulated
```

```
1
         utilities. So, there's recovery to the parent
 2
         for their salaries. But, then, you would still
 3
         allow, in addition to the recovery of their
 4
         salaries, the specific rate case expenses?
 5
         (Descoteau) No, because the salaried employees
 6
         charges their time out to what they work on
 7
         during the course of a day. And they're not
 8
         going to be able to work at the same time on a
 9
         rate case and accounting issues, at the same
10
         time, they have to work on one or the other.
11
         And, if they're not working on reconciling, for
12
         instance, month-end procedures, then they're
13
         working on the rate case. And, if they're
14
         working on the rate case, they can't do month-end
15
         procedures. So, they need to be able to recover
16
         that amount, because they worked on the rate
17
         case, and they didn't put it in the everyday
18
         figures.
19
         But the Company is recovering for their salary,
20
         plus for their work on the rate case expense?
21
         (Descoteau) They have not yet, that I know of.
22
                   MR. GETZ: Okay. If it were allowed,
23
         yes.
24
                    That's all I have, Madam Chair.
                                                     Thank
```

```
1
         you.
                    CHAIRWOMAN MARTIN: Thank you. I just
 2
         want to check in with Mr. Patnaude.
 3
 4
                    [Brief off-the-record discussion
 5
                    ensued.]
 6
                    CHAIRWOMAN MARTIN: Commissioner
 7
         Bailey.
                    CMSR. BAILEY: Thank you. I had some
 8
         similar questions along this line. So, I'll
 9
10
         start with that.
11
    BY CMSR. BAILEY:
12
         Mr. Vaughan, could you tell me, do you receive an
1.3
         annual salary?
14
         (Vaughan) I do.
15
         And does your annual salary vary, depending on
16
         how many hours you work?
17
    Α
         (Vaughan) No, it does not.
18
         And, Mr. LaChance, could you explain again how
    Q
19
         Mr. Vaughan's salary gets allocated to all the
20
         subsidiaries under the New England Service
21
         Company?
2.2
    Α
         (LaChance) Sure. So, Mr. Vaughan's total salary
23
         will be divided by 2,080, which would be 52
24
         40-hour workweeks, to come up with an hourly
```

```
His benefits would also be broken out into
 1
 2
         an hourly rate as well. Benefits, plus his wage,
 3
         would then give us a total cost, on an hourly
 4
         basis, that is used to employee Mr. Vaughan. And
 5
         then, as he utilizes his time on any given day,
 6
         he specifically notates the amount of time per
 7
         account that he is spending. And then, on a
 8
         monthly basis, New England Service Company would
 9
         allocate those charges to any one of its
10
         subsidiaries that he charged time to, and/or to
11
         New England Service Company itself.
12
         Okay. And then, in a rate case, in this rate
13
         case, we had charges allocated during the test
14
         year, I think that -- let me just find the right
15
         question.
16
                   Okay. New England Service Company, on
17
         Exhibit 15, Page 3, billed Abenaki $109,816
18
         during the test year. Billed Abenaki, correct?
19
         (LaChance) Billed Abenaki in total for admin. and
    Α
20
         general, yes.
21
         In the test year?
    Q
22
         (LaChance) That's correct.
23
         And Abenaki allocated $60,604 of those -- of that
24
         amount to Rosebrook during the test year.
```

```
1
         that correct?
 2
                    [Court reporter interruption due to
 3
                    inaudible audio.]
 4
    BY THE WITNESS:
 5
          (LaChance) Yes. So, $60,604 is attributed to
 6
         Rosebrook, yes.
 7
    BY CMSR. BAILEY:
         Right. But the $35,688 that is in the revenue
 8
 9
         requirement is $60,604, minus some credit of
10
         $24,916 that happened during the test year, is
11
         that correct?
                    Exhibit 16, Page 45, and Exhibit 15 --
12
13
         oh, Exhibit 16, Page 45, is where you find the
14
         $35,688 that's included --
15
                    [Court reporter interruption.]
16
    BY CMSR. BAILEY:
17
         Exhibit 16, Page 45, is where you find that
18
         $35,688, is included in the revenue requirement,
19
         and that's for general salaries and admin.,
20
         correct?
21
                    And Ms. Descoteau and Mr. LaChance,
22
         anybody on the panel who can answer my questions.
23
    Α
          (Descoteau) I can answer that question.
24
         Thank you.
```

```
1
         (Descoteau) This is Robyn. What you're seeing
 2
         here are two different things. The 60,000 that
 3
         was allocated to Rosebrook was a figure that was
 4
         taken in total, and it was what they used in
 5
         their New Hampshire PUC Report.
 6
                   But, when the auditors were going
 7
         through it, Abenaki had been doing adjustments,
         and they did reclasses, and they also brought
 8
         down the costs in their management fee from a
 9
10
         certain amount, from like a set amount of $60 to
11
         their actual salary amount, which saved money.
12
         And the total that actually hit administrative
```

and general salaries is the \$35,688, and that was what got put into the revenue requirement.

13

14

15

16

17

18

19

20

21

22

23

24

The 60,000 was just what was recorded on the PUC report, when they were just approximate numbers, I would guess "approximate" might be the right word. That was before adjustments.

- Q Well, Exhibit 15 says there was a credit of \$24,916. Let me see if I can find the page.
 Under Executive Summary, on Page 1.
- A (Descoteau) Right. That was the -- that was with the adjustment. That they found that they either

```
1
         reduced their costs by changing it from the
 2
         affiliate agreement, where it stated the $60, and
 3
         then they decided to start charging it at a
 4
         reduced rate to save the Company money. Or, it
 5
         could have been that they found things that
 6
         needed to be reclassified, and reclassifications
 7
         were done. And those would have all totaled the
 8
         $24,916.
         So, but for that adjustment, Rosebrook would have
 9
10
         had $60,604 for general salaries and admin. in
11
         the revenue requirement, but Staff adjusted it,
         that amount, by 24,000?
12
13
         (Descoteau) Those were Company adjustments
14
         before. And, so, the Company adjusted their
15
         financials in between filings.
16
         Okay. All right. So, what does the $35,688
17
         cover in the revenue requirement, Mr. LaChance?
18
         (LaChance) So, that would be the administrative
    Α
19
         and -- that would be administrative salaries or
20
         the administrative portion of someone's salary.
21
         So, for instance, customer service expense,
22
         billing expense, accounts receivable/accounts
         payable. Those general ongoing office expenses.
23
24
         Anything for Mr. Vaughan's salary in that number?
```

```
1
          (LaChance) If there was, it would be extremely
 2
         minimal. It may be an operations meeting, for
 3
         instance, which would be normal, reoccurring.
 4
         But it would be very, very minimal.
 5
                    And to further that, I quess, that
 6
         charge would be applied to the applicable PUC
 7
         account, you know, per the Chart of Accounts.
                                                          So
 8
         that, again, it would be completely separate from
 9
         the contested expenses that we're discussing
10
         today.
11
                 I'm just trying to convince myself that
12
         none of Mr. Vaughan's work is a recurring charge
13
         in the rates. And what I hear you saying is that
14
         it would only be for services that he performed
15
         that were -- well, you tell me.
16
         Overhead/administrative things that aren't
17
         specifically charged to a certain company?
18
         (LaChance) If it's not charged to a specific
    Α
19
         company, it would not be in rates.
20
         Okay. Yes, that makes --
21
         (LaChance) So, generally speaking, you know, on
22
         any given day, I may touch five different
23
         companies, with my salary, based off of the
24
         workload for the day.
```

```
1
                 Do you and Mr. Vaughan have to fill out a
 2
         time sheet accounting for all eight hours of
 3
         every day of the work year?
 4
         (LaChance) Yes, ma'am.
 5
         And are there days when you work six hours and
 6
         not eight?
 7
         (LaChance) Very far and few between.
    Α
 8
         And, on the days where you work ten, your
 9
         allocation gets redistributed based on eight
10
         hours?
                 Is that what I heard somebody say?
11
         (LaChance) So, my understanding in which that
    Α
12
         would happen is, it's based on a forty-hour
13
         workweek. And, if you go above and beyond that,
14
         then your hourly rate is further reduced, to
15
         distribute, again, the true cost of what you do
16
         for the week.
17
         Okay. So, it's trued up on a weekly basis?
18
         (LaChance) Through payroll, yes.
19
         Okay. All right. Mr. Vaughan, I just want to
20
         confirm with you a couple of basic facts, just so
21
         that I understand the relationship between the
22
         affiliates. Abenaki acquired Rosebrook, correct?
23
         (Vaughan) Yes, that is correct.
    Α
24
         And Abenaki has no employees?
```

```
1
                    CHAIRWOMAN MARTIN: Try again, Mr.
 2
         Vaughan.
                    I think your mute is on.
 3
                    WITNESS VAUGHAN:
                                      Okay.
 4
                    CMSR. BAILEY: We can hear you.
 5
                    WITNESS VAUGHAN: Okay. Thank you.
 6
    BY CMSR. BAILEY:
 7
         And then Abenaki has no employees?
 8
          (Vaughan) That is correct.
 9
         And they didn't have employees before they bought
10
         Rosebrook?
11
         (Vaughan) That is correct also.
12
         Okay. When Attorney Brown introduced you, you
1.3
         said that you were "President of Abenaki Water
14
         Company".
15
         (Vaughan) That is correct.
    Α
16
         How's that not being an employee?
17
          (Vaughan) Because I am not an employee of
         Abenaki, I'm an employee of New England Service
18
19
         Company. And I --
20
         So, let me --
21
          (Vaughan) I beg your pardon. I'm sorry.
    Α
2.2
         Go ahead.
23
          (Vaughan) I am a officer of Abenaki Water
24
         Company, but I am an employee of New England
```

```
1
         Service Company.
 2
         Okay. And Abenaki also owns White Rock and
 3
         Lakeland, right?
 4
         (Vaughan) That's correct.
 5
         And New England Service Company owns Abenaki?
 6
         (Vaughan) That is correct.
 7
         Okay. Who is the operating company, the
 8
         operating utility?
 9
         (Vaughan) The operating company of Abenaki?
10
         Well, is Abenaki an operating utility or is
11
         Rosebrook an operating utility?
         (Vaughan) I'm not sure I understand the question
12
13
         completely, but let me try answering. Abenaki
14
         has no employees, but New England Service Company
15
         provides the service and the operational labor
16
         necessary for Abenaki to function. So that New
17
         England Service Company has water system
18
         operators. New England Service Company has
19
         accountants. New England Service Company has
20
         engineers. And they are all allocated, to the
21
         extent that they are used, to provide service to
22
         Abenaki. And the allocation appears on daily
23
         time sheets by every individual New England
24
         Service Company employee.
```

Q And do those -- do those employees do the same thing for the four Massachusetts equivalents to Abenaki?

A (Vaughan) They do. We have Colonial Water
Company, which covers the Town of Dover, as well
as Plymouth. And they have their own employees,
but they're operational employees, meaning that
they're water system operators. There's a need
for admin. assistance with Colonial Water
Company, as well as engineering. And, to the
extent that that is needed, I oftentimes charge
some of my time to Colonial Water Company.

We have also another company in western Massachusetts, it's called "Mountain Water Systems", which has no employees. And, so, the same allocation applies for New England Service Company to Mountain Water System.

And, just to go back to Abenaki, I probably, to use the expression that Mr. LaChance used, I probably touch every one of those systems in Abenaki. And I do that through the Operations Manager. So, to give you some tangible information relative to the time I spent, I probably allocate fifteen minutes a day in

```
1
         communicating with Abenaki's Operations Manager.
 2
         Typically, I'm up there in his office, and we go
 3
         over projects, operations, subjects or problems,
 4
         customer service issues. And I might charge
 5
         maybe an hour or two for that Friday meeting.
 6
                   But, on an ongoing basis, my admin.
 7
         time, my direction, my guidance is -- probably
 8
         amounts to fifteen minutes a day, maybe a half
         hour sometimes on occasion. But, in the long
 9
10
         run, my allocation expenses is very minimal to
11
         Abenaki. And that can be verified on my New
12
         England Service Company time sheets that I do
13
         daily and I pass in weekly.
14
         So, if you spend fifteen minutes a day, let's
15
         just say, hypothetically, fifteen minutes a day
16
         overseeing Abenaki, does that fifteen minutes get
17
         allocated into the revenue requirement?
18
         (Vaughan) It does. If I spend fifteen minutes a
    Α
19
         day on rate case expense, it does not. And I
20
         spend very little time on rate case expense.
21
         And I'm just using you as an example.
22
         (Vaughan) Sure.
23
         And I think that the same thing would apply for
24
         every employee in the Service Company, correct?
```

1 (Vaughan) That's correct. 2 So, the \$35,000 that's in the revenue requirement 3 for New England Service Company includes your 4 fifteen minutes a day? 5 (Vaughan) Approximately. 6 Yes. Approximately. Okay. And, if you worked 7 on the rate case, that would show on your time 8 sheet as a rate case expense. And, so, part of that forty-hour workweek wouldn't be included in 9 10 the amount that gets allocated during the test 11 year for New England Service Company. It gets 12 put some -- it gets accounted for in a deferred 13 account? 14 (Vaughan) That is correct. 15 Okay. I just want to confirm, is the affiliate 16 agreement that's attached to Exhibit 12, which 17 was your testimony, between Abenaki and New 18 England Service Company or Rosebrook and New 19 England Service Company? 20 (Vaughan) It would be between New England Service 21 Company and Abenaki, subject to check. But I do 22 believe it was with -- I don't have it in front 23 of me. And maybe Mr. LaChance can answer that 24

```
1
         a little bit more. Let's see.
 2
                   MS. BROWN: Madam Chair, may I speak?
 3
         This is Marcia.
 4
                   CHAIRWOMAN MARTIN: If you can help us
 5
         find it, you may.
 6
                   MS. BROWN: Yes. On the face of the
 7
         document, the New England Service Company
 8
         agreement is between Abenaki Water Company.
 9
         Which, for the record, is the only legal entity
10
         that can hold Rosebrook, White Rock, and
11
         Lakeland, because there is no separate corporate
12
         entity registered in New Hampshire for Rosebrook,
1.3
         White Rock, and Lakeland. Therefore, those are
14
         divisions within the utility of Abenaki Water
15
         Company.
16
                    Thank you.
17
                   CMSR. BAILEY: Thank you. That was
18
         helpful.
19
                   CHAIRWOMAN MARTIN: Commissioner
20
         Bailey, can you pause for a moment? I have just
21
         lost all video, other than Mr. Wind.
22
                   Commissioner Giaimo, did you?
23
                   CMSR. GIAIMO: They're coming back,
24
         slowly.
```

```
1
                    CHAIRWOMAN MARTIN: We'll just pause
 2
         for a moment.
 3
                    [Short pause.]
                    [Brief off-the-record discussion ensued
 4
 5
                    regarding the video feed.]
                   CHAIRWOMAN MARTIN: Mine are not coming
 7
         back on.
                   CMSR. GIAIMO: This is [inaudible] came
 9
         back, and Commissioner Bailey. They're coming
10
         back again.
11
                   CHAIRWOMAN MARTIN: Steve, let's go off
12
         the record, and I'll try to go out and come back
1.3
         again. Thank you.
14
                    [Short pause.]
15
                    [Off-the-record discussion ensued.]
16
                   CHAIRWOMAN MARTIN: If everyone is in
17
         agreement, we will take a break for half an hour
18
         for lunch. Does anyone object to doing that at
19
         this point in time?
20
                   MS. BROWN: Abenaki okay with this, I
21
         believe?
22
                   WITNESS VAUGHAN: Yes. Abenaki is okay
23
         with it. Yes.
24
                    [Lunch recess taken at 1:09 p.m. and
```

```
1
                    the hearing resumed at 1:46 p.m.]
 2
                    CHAIRWOMAN MARTIN: We're back to
 3
         Commissioner Bailey.
 4
                    CMSR. BAILEY: Thank you.
 5
    BY CMSR. BAILEY:
 6
         Back to Mr. LaChance. Mr. LaChance, do you know
 7
         how much revenue needs to be recovered to pay for
 8
         everything necessary to operate NESC and all of
 9
         its employees?
10
         (LaChance) I mean, not off the top of my head.
11
         I'd have to refer back to financials.
12
         Can you give me a ballpark? How many employees
1.3
         are there?
14
         (LaChance) For New England Service Company?
15
         Yes.
16
          (LaChance) Presently, there is about [?] 18.
17
                    [Court reporter interruption to confirm
18
                    the answer.]
19
    BY THE WITNESS:
20
          (LaChance) Presently, about 18.
21
    BY CMSR. BAILEY:
2.2
         And does every water company that NESC owns
23
         include some compensation for NESC in their
24
         revenue requirement?
```

```
1
         (LaChance) Yes.
 2
         Okay. In New Hampshire, we know that Rosebrook
 3
         has $35,688 in its revenue requirement for
 4
         recurring costs. Do you know how much White Rock
 5
         and Lakeland have?
 6
         (LaChance) No. No, not off the top of my head.
 7
         Is that something that you could take as a record
 8
         request?
 9
    Α
         (LaChance) Sure.
10
         And how many other affiliates have revenue --
11
         have NESC as part of their revenue requirement?
12
         How many affiliates do you have in total?
13
         (LaChance) So, there's four subsidiaries
    Α
14
         underneath the parent company of New England
15
         Service Company.
16
         Okay. But one of those is Abenaki, and they have
17
         three divisions. So, they have three -- there's
18
         three places where NESC is included in revenue
19
         requirement in New Hampshire, correct?
20
         (LaChance) Correct.
21
         Okay. And, in Massachusetts, there are three
    Q
22
         other affiliates?
23
    Α
         (LaChance) There is, with New England -- Yes.
24
         So, there's Mountain Water Systems, which is one
```

```
1
                  And then you have Colonial Water
         system.
 2
         Company, which is three systems. Then you have
 3
         Valley Water Systems, in Connecticut, which is
 4
         one system.
 5
         So, in addition to the three in New Hampshire, it
 6
         looks like there's five additional places where
 7
         NESC could be included in a revenue requirement?
 8
         (LaChance) Yes.
 9
         How difficult would it be to find how much is
10
         included in each one of those divisions' revenue
11
         requirement for NESC?
         (LaChance) It's doable, yes. We would just refer
12
         back to the last rate application and see what
13
14
         was allowed.
15
         Okay. So, just as a hypothetical, so that I can
16
         show you what I'm trying to figure out -- well,
17
         before we do that, let me get the record request
18
         straight.
19
                    I would like to see how much in each
20
         division's or in each water system's revenue
21
         requirement is attributable to New England
22
         Service Company. And I should get, including
23
         Rosebrook, I should get three, six, seven, eight.
24
         Right?
```

```
1
         (LaChance) Including Rosebrook, you'll have one,
 2
         two, three -- you'll have seven. There's --
 3
         Colonial Water Company I said has "three
 4
         systems", however, two of those systems have a
 5
         consolidated rate.
 6
         Okay. And then, the total cost, the total cost
 7
         for New England Service Company for a year.
 8
         (LaChance) Okay.
 9
         All right. So, what --
    Q
10
         (LaChance) And, so, as far as cost goes, just
11
         admin. and general or how far down into costs do
12
         you want me to get?
13
         Just one total number for, let's say, for 2019.
14
         (LaChance) So, purely the operating costs of the
15
         Company?
16
         Yes. So that would include the salary and the
17
         overhead. How much money you have to collect in
18
         order to pay everybody. How much you have to
19
         collect from all the water companies to ensure
20
         that everybody in the Service Company gets paid.
21
                   And it's not going to -- and the two
22
         numbers aren't going to add up exactly, because
         there's regulatory lag. But what I'm trying to
23
24
         figure out is, --
```

```
1
         (LaChance) Okay.
 2
         -- that there's $35,000 in the revenue
 3
         requirement from Abenaki, and I can't -- I really
 4
         can't give you an example off the top of my head.
 5
         But I guess what I would be looking at is how
 6
         much of the total operating costs for NESC are
 7
         recovered through revenue requirements?
 8
         (LaChance) Okay.
         And then, I guess the other thing that we need to
 9
10
         know is how much revenue -- actually, let's just
11
         say, for 2019, how much revenue requirement was
12
         recovered through rates and how much was
13
         recovered through deferred accounting charges not
14
         recurring?
15
         (LaChance) So, you would like to see a complete
    Α
16
         accounting of, basically, O&M expenses for each
17
         of the subsidiaries down to the system level, as
18
         well as all of the 2019 deferred accounts?
19
              I would never pretend to be able to
    Q
20
         understand that, no.
21
                    So, I want to know how much it costs,
22
         how much all the costs for NESC, if you didn't
23
         have any subsidiaries, what would it cost to run
24
         the employees and the overhead of NESC, as one
```

```
1
         number?
 2
         (LaChance) Okay. All right. I can give you that
 3
         number that you're looking for, but it's
 4
         completely based upon the subsidiaries and the
 5
         requirements of the subsidiaries is how we would
 6
         model our overhaul headcount.
 7
         Okay. That's fine. I just need that total
    Q
 8
         number.
 9
         (LaChance) Okay.
10
         And then, I need to know how much you collect of
11
         that from each one of the service companies --
12
         from each one of the systems. And then, you
13
         collect more from accounts that are not
14
         recurring. And, so, how much did you collect in
         2019 from those accounts?
15
16
         (LaChance) So, accounts that aren't reoccurring.
17
         So, deferreds?
18
         Yes. Like, for the rate case, I mean, in 2019,
19
         it's not going to cover all the New Hampshire
20
         rate case expenses, but there would be some
21
         amount in 2019 that you charged to a deferred
22
         account -- sorry -- that you charged to a
23
         deferred account for New Hampshire, and there may
24
         be other affiliates that you charged to a
```

```
1
         deferred account.
 2
         (LaChance) Yes. There's probably somewheres
 3
         around 30 to 40 deferred accounts at any given
 4
         time amongst all the subsidiaries.
 5
         Well, can you do that for the year of 2019?
 6
         (LaChance) For everybody? Sure.
 7
         Yes. Okay. Now, I had some questions written
 8
         down for Ms. Descoteau.
 9
                   Ms. Descoteau, have you ever worked on
10
         a rate case for a utility that wasn't a water
11
         utility?
12
         (Descoteau) Yes.
13
         Eversource or PSNH?
         (Descoteau) I've worked with the audit of one.
14
15
         Okay. All right. So, for a company like
16
         Eversource, who has many affiliates, you know,
17
         they have a service company that provides
18
         regulatory staff, I believe. And the regulatory
19
         staff is paid, for New Hampshire, assume it's
20
         paid 100 percent from the revenue requirement,
21
         the salary and benefits of one particular
22
         employee. Let's maybe back it up to PSNH, when
23
         it was easier, or relatively easier.
24
                    So, PSNH had a number of employees,
```

```
1
         some of them were regulatory employees, and those
 2
         salaries were included in rates for those
 3
         regulatory employees. Agree or can you accept
 4
         that hypothetical?
 5
         (Descoteau) If I remember correctly, yes.
 6
         their management fee is done differently than the
 7
         way that Abenaki does their management fee.
 8
         Yes. Yes. I'm not comparing this to Abenaki.
 9
         I'm trying to clear up something that you
10
         testified earlier about.
11
                   Okay. So, in that case, if the
12
         regulatory employee -- the regulatory employee's
1.3
         salary was included in the revenue requirement as
14
         a recurring charge, because that person worked
15
         for PSNH, and exclusively for PSNH. And, during
16
         a rate case, that person filed testimony, and
17
         spent some of their time, I mean, to me, that's
18
         part of their regular duties, it doesn't happen
```

A (Descoteau) Not in that case, because their full

every year, but it's part of their regular

duties, and their salary is included in the

have permitted rate case expenses for that

revenue requirement in the future. Would you

19

20

21

22

23

24

employee?

```
1
         salary was already allocated through the
 2
         management fee agreement.
 3
    Q
         Okay. Can you talk a little bit about the
 4
         management fee agreement, what you're talking
 5
         about there?
 6
         (Descoteau) In several other utilities, they have
 7
         a management fee agreement that they take up
 8
         their total costs for the previous year, and
 9
         sometimes, depending on the company, they will
10
         either do it based on the previous year or they
11
         will do an estimate of the increase, but it's
12
         usually done on the previous year. And they will
13
         look at how -- they will look at where all the
14
         expenses are going, and then they will divide
15
         them up based on the affiliates, either how many
16
         number of customers, how their property -- their
17
         continuing property records percentages, or they
18
         will get some substantiated allocation. And they
19
         will take all the expenses and allocate it
20
         appropriately to where the work has been done or
21
         is typically done based on the previous year.
22
         And then, at the end of the year, they will true
         it up to the actual costs for that year.
23
24
         Okay. And, in those cases, where the costs are
```

```
allocated through the management fee, where 100
 1
 2
         percent of the costs are allocated through the
         management fee, it wouldn't get additional
 3
 4
         revenue for working on a rate case for those
 5
         employees?
 6
         (Descoteau) There might be an exception here or
 7
         there, but, usually, no.
 8
         Okay. And have you ever seen a utility, who has
 9
         internal legal staff, hire an outside attorney to
10
         help with a rate case?
11
         (Descoteau) I believe so.
    Α
12
         And that outside attorney's expense would be
13
         included in rate case expenses?
14
         (Descoteau) Yes, because they were hired to do --
15
         to put together a rate case that their lawyer
16
         didn't have the ability to do.
17
                   CMSR. BAILEY: Correct. I think that's
18
         all I have. Thank you very much.
19
                   CHAIRWOMAN MARTIN: Commissioner
20
         Giaimo.
21
                   CMSR. GIAIMO: You're not going to
22
         believe this, but everyone just went blank on me.
23
                   Are you seeing the same thing as
24
         well?
```

```
1
                    CHAIRWOMAN MARTIN: I can see
 2
         everything right now.
 3
                    CMSR. GIAIMO: Oh, everyone is coming
 4
         back.
 5
                    CHAIRWOMAN MARTIN: Okay.
 6
                    MS. MULLHOLAND: Eric, make a note,
 7
         that seems to have happened at 2:00 p.m.
                    CMSR. GIAIMO: Sorry for the delay.
 8
 9
         I'm just seeing -- I'm sorry, my screen is blank
10
         again.
11
                    CHAIRWOMAN MARTIN: Steve, let's go off
12
         the record until it clears up.
1.3
                    [Short pause.]
14
                    [Off-the-record discussion ensued.]
15
                    CHAIRWOMAN MARTIN: So, we'll recess
16
         for fifteen minutes, and come back around 2:40.
17
                    [Recess taken at 2:24 p.m. and the
18
                    hearing resumed at 2:43 p.m.]
19
                    CHAIRWOMAN MARTIN: Commissioner
20
         Giaimo, we're going to go back to Commissioner
21
         Bailey just for a couple follow-up questions. Go
22
         ahead, Commissioner Bailey.
23
                    CMSR. BAILEY: Thank you.
24
    BY CMSR. BAILEY:
```

```
1
         Mr. LaChance, during the break I had an
 2
         opportunity to look at Exhibit 25, which is the
 3
         NESC Annual Report. And I was wondering if some
 4
         of the answers to the questions that I asked you
 5
         to get for me in the record request are in that
 6
         document. Could you take a look at that, and
 7
         maybe go to Page 12. Exhibit 25, Page 12.
 8
         (LaChance) Yes. I'm just pulling it up.
 9
         Okay.
    Q
10
                   MS. BROWN: There's a lot of typing.
11
         don't know who's typing, but it's coming over on
12
         the mike.
13
                   WITNESS LaCHANCE: That was me.
14
    BY THE WITNESS:
         (LaChance) Okay. So, on Page 12, you can see,
15
16
         under "Operating expenses", the operations costs,
17
         as well as maintenance costs. I mean, that's
18
         going to be a portion of what you're looking for.
19
         But there's going to be other -- there are going
20
         to be other costs that are blended in those as
21
         well.
22
    BY CMSR. BAILEY:
23
         Okay. What other costs would be included in the
24
         costs to operate NESC?
```

```
1
          (LaChance) I mean, you're going to have -- you're
 2
         going to have sampling, sampling fees are going
 3
         to be in there.
         What's a "sampling fee"?
 4
 5
          (LaChance) I'm sorry?
 6
         What's a "sampling fee"?
 7
    Α
          (LaChance) You know, the cost that the
 8
         laboratories charge us for samples.
 9
         Oh.
              Okay.
    Q
10
          (LaChance) So that would be in there. You know,
11
         gasoline for all of our trucks will be in there.
12
         So, I think it's --
13
         That's not in -- that's not in your Annual
    Q
14
         Report, those costs?
15
    Α
          (LaChance) Broken down to that finite detail, no.
16
         They're going to be embedded in a -- or, kind of
17
         a more generalized cost as what you're seeing
18
         here.
19
         Right. But the generalized cost is included in
20
         this Annual Report, isn't it?
21
          (LaChance) Generalized cost is --
    Α
22
         All those, you know, the sampling fees and the
23
         gas, all of those costs should be included in
24
         some generalized cost that's included in this
```

```
1
         Annual Report, I would think. Doesn't the Annual
 2
         Report show you the total operating costs for the
 3
         Service Company?
 4
         (LaChance) Yes. That would be -- yes. That's in
 5
         the operating expenses right there on Page 12.
 6
    Q
         Yes. So, I think that's what I was asking you
 7
         for.
 8
         (LaChance) My understanding what you were asking
 9
         for was the labor expense only.
10
         No. The total expense of the --
11
    Α
         (LaChance) Okay.
12
         -- of the Service Company.
13
         (LaChance) So that would be it right there, the
    Α
         "total operating expenses", "5,953" [5,953,621].
14
15
         Okay. And that includes salaries, and it
    Q
16
         includes all of the costs, like sampling costs
17
         and gas, and all the things that we just talked
18
         about?
19
         (LaChance) Correct.
    Α
20
    0
         Okay.
21
         (LaChance) Correct. And, in that as well,
    Α
22
         there's also -- there's also, we had mentioned
23
         Colonial Water has its own employees, --
24
         Yes.
```

```
1
          (LaChance) -- that's the field operators, so
 2
         that's going to be in there, as well as Valley
 3
         Water, in Connecticut, has its own employees,
 4
         those will be in there as well.
 5
         In the operating expenses of the Service Company?
 6
         (LaChance) Correct.
 7
    Q
         Hmm.
 8
         (LaChance) It's all just a consolidated report.
 9
               That maybe complicates it a little bit?
10
         (LaChance) Correct. And then, we also have -- we
11
         also have employees that are New England
         employees, but they don't even touch the water
12
13
         systems. They perform other unregulated work.
14
         Okay. All right. So, maybe -- okay. So, then,
15
         I guess just, you know, answer the record
16
         request. You can do it for 2018, since I have
17
         this Annual Report that I can look at and compare
18
         it to.
19
         (LaChance) Okay.
    Α
20
         Are the things like sampling costs and costs for
21
         gasoline, that are general overhead costs of
22
         running the Company, included in the overhead
23
         rate, hourly rate that you charge for each
24
         employee? Or, is it just the benefits of that
```

```
1
         employee that are included in that hourly rate?
 2
         (LaChance) If it's relative to vehicles, it's in
 3
         the overhead.
 4
         Okay. What about the sampling costs?
 5
         (LaChance) Sampling would be ongoing O&M, so that
 6
         would not be the end of it. That's not an
 7
         individual employee expense. That's the expense
 8
         of the system.
 9
         And how does that get -- how does that get
    Q
10
         recovered, that expense?
11
         (LaChance) Sampling? The sampling piece?
    Α
12
    Q
         Yes.
13
         (LaChance) Is just a part of your -- part of your
    Α
14
         test-year expenses, they're known and measurable.
15
         It's prescribed by DES the sampling schedule that
16
         we have to follow. So, they're all known and
17
         measurable.
18
             So, that's just a specific charge to each of
    Q
         Oh.
19
         the systems for the work on that system?
20
         (LaChance) Yes. Well, for the specific samples
    Α
21
         that we have to pull to satisfy DES requirements,
22
         yes.
23
                    CMSR. BAILEY: Okay. All right.
                                                      Thank
24
         you.
```

```
1
                   WITNESS LaCHANCE: No problem.
 2
                   CMSR. BAILEY: I'm finished, Madam
 3
         Chair.
 4
                   CHAIRWOMAN MARTIN: Okay. Commissioner
 5
         Giaimo.
 6
                   CMSR. GIAIMO: Good afternoon.
                                                    Μv
 7
         questions are for Mr. LaChance and Mr. Vaughan.
 8
    BY CMSR. GIAIMO:
 9
         Does NESC only service -- only service Abenaki
10
         and sister affiliates? Or, does NESC offer its
11
         services outside the -- outside the utilities?
12
         (LaChance) So, New England Service -- New England
13
         Service Company has employees that service
14
         Abenaki Water, and then we -- the Company
15
         provides all services, operational and
16
         administrative, for Mountain Water Systems, which
17
         is in Massachusetts. And it provides all of the
18
         administrative services for Colonial Water
19
         Company. And then, for all systems, it provides
20
         engineering services and -- for autumn systems.
21
                   Outside of that, there is unregulated
22
         contract operations work that is performed by the
23
         Company as well.
24
         Okay. To the extent you can answer, do they
```

```
1
         charge a similar rate as what gets charged to the
 2
         Connecticut [?], Massachusetts, and New Hampshire
 3
         utilities?
 4
         (LaChance) I'm sorry, if you could repeat the
 5
         question. I'm getting some feedback issues.
 6
         Okay. I said, how does the rates that NESC
 7
         provides to the non-utilities compare to what it
 8
         charges Connecticut, Mass., and New Hampshire
 9
         utilities?
10
         (LaChance) You mean, like an hourly rate that we
11
         would charge to an unregulated account?
12
               Is there a difference, to the extent you
13
         can answer that?
14
         (LaChance) Yes. Each contract is negotiated
15
         separately. So, you would certainly have the
16
         revenue that it's producing is at a profitable
17
         revenue where it makes sense for the Company to
18
         perform the work.
19
         Are the revenues --
20
                    [Court reporter interruption.]
21
    BY CMSR. GIAIMO:
22
         Are the revenues mingled or are they kept
23
         separately? It all goes to the bottom line of
24
         NESC?
```

```
1
          (LaChance) So, yes. So, each one of the
 2
         companies and subsidiaries, they all have their
 3
         own separate reporting structure, financial
 4
         reporting structure. And then, through the
 5
         consolidation of the audited annual financials,
 6
         they get consolidated into what was just being
 7
         referred to as the 2018 Annual Report for New
 8
         England Service Company.
         Okay. So, what I hear is, the rates charged to
 9
    Q
10
         the Abenaki and its sister utilities are the same
11
         that's charged to the other unregulated
12
         utilities?
13
         (LaChance) To the unregulated? No.
14
         Okay. But all the rates charged to, again, to
15
         Abenaki, Connecticut, and Mass., those rates are
16
         the same?
17
    Α
         (LaChance) Well, the cost basis will vary,
18
         because, you know, just based off the fact that
19
         it's different employees that are performing the
20
         work. So, Employee A, that's an operator, he is
21
         going to have a different salary or a different,
22
         you know, hourly wage, versus Employee B down
23
         here in Connecticut.
24
         So, then, there might be variations, but they're
```

```
1
         comparable to what's done here?
 2
         (LaChance) Yes.
                          The premise would be the same.
 3
         Okay. One of the things that I thought I
 4
         heard, or at least I heard suggested, was that
 5
         the Company thinks there's a value by having no
 6
         employees specifically up here in New Hampshire.
 7
         Is that right? I want to make sure I'm
         understanding that correctly.
 8
 9
         (LaChance) Based off -- based off of the
10
         customer -- the customer makeup that we have, and
11
         where the systems are located, that's correct.
12
         So, for instance, Abenaki, in totality of its
         regulated systems, only has 700 customers. So,
13
         in order to -- in order for 700 customers to
14
15
         support full-time field employees, as well as
16
         full-time administrative employees, it would be
17
         significantly more expensive than to utilize the
18
         type of affiliate agreement that we have now.
19
         Well, how frequently are people out in the field,
20
         and are they being sent from your offices in
21
         Connecticut?
22
    Α
         (LaChance) No. No. So, there's an office in
23
         Gilford.
24
         Okay.
```

```
1
          (LaChance) So, the field employees, they're in
 2
         the field every day. Then, you know,
 3
         administrative duties are, obviously, separate.
 4
         So, there is a specific office here in New
 5
         Hampshire that services them?
 6
         (LaChance) Yes.
 7
         Mr. Vaughan, you noted in your testimony that you
 8
         said that there has already been positive impacts
 9
         on system performance by your purchase of
10
         Rosebrook. I wonder if you could elaborate on
11
                You're still muted.
         that?
12
         (Vaughan) Beg your pardon. Beg your pardon.
13
         Would you repeat that question for me please.
14
         Sure. In your testimony, you noted that you've
    Q
15
         already seen a positive impact on system
16
         performance through your purchase. And I
17
         wondered if you could get into that in a little
18
         more detail, if you could?
19
         (Vaughan) Would that be relative to Rosebrook?
    Α
20
         Yes.
21
         (Vaughan) There are several improvements that
    Α
22
         we've made in system performance. One of the
23
         first items that we did in Rosebrook was we
24
         converted a analogue, very archaic billing
```

system, to radio reading, monthly billing. And I think it's reduced a lot of customer complaints. Prior to our acquisition, the billing was on a quarterly basis.

From that, in addition to, you know, reducing some of the customer complaints, we've been able to calculate nonrevenue water on a monthly basis. So, we track that. We -- I believe the customer service aspect is much better. And I think that we've separated the Company more distinctly from the previous culture of ownership.

And I can go on a little bit, if you want. Will that suffice?

Q I think you laid out some things that that suffices.

I wanted to double back to some of the questions that Mr. Kreis was asking, and I think Commissioner Bailey asked you a little bit about it, too. So, I just want to understand what prevents the double-booking of the services.

Let's take a hypothetical, let's say someone is going to the National Water Association's -- Special Meeting of the National Water

```
Association. And, so, who -- how would those
 1
 2
         costs flow? How would they be booked, to make
         sure that there wasn't double-booking in any
 3
 4
         capacity?
 5
         (Vaughan) I can answer that. Let's use the
 6
         example of the NAWC National Conference. So,
 7
         just to dismiss that, nobody has gone to that
 8
         probably in years. But, as an example, with
 9
         industry meetings and so forth, that time would
10
         be charged to New England Service under
11
         education, and then it would be allocated using,
12
         you know, as an example, a Mass. formula or
13
         another allocation method.
14
                   So, there's sensitivity in not
15
         impacting any one particular subsidiary. So,
16
         it's done, in my opinion, very objectively and
17
         fairly. So, there's a rationale for it.
18
         So, what if you were to write a letter updating
19
         all the customers about COVID-19? How would you
20
         bill that? Would that be billed -- it takes you
21
         three hours, but it goes out to all the
22
         customers. How would that be billed? Now, would
23
         those three hours go -- prorated by the
24
         utilities? How do you ensure that that three
```

1 hours doesn't get booked in all three buckets? 2 (Vaughan) Well, I'll take a shot at that. But I 3 think Mr. LaChance can supplement what I say. 4 But that would probably be communicated 5 in one of two methods, and there may be others. 6 But one would be, as an example, RAVE software, 7 which we've instituted, so that we can hit 8 virtually all of our customers electronically, 9 without the -- shall we say the vehicle of a bill 10 insert. 11 And then, the second option might be 12 the bill insert. So that we would prepare the 13 insert, and that shouldn't take too much time and 14 preparation, maybe about an hour, to hit all the 15 high points of COVID-19. And then, they would be 16 inserted in the billing process, and that process 17 would be a direct cost, whether it be Abenaki, 18 whether it be a Massachusetts company or a 19 Connecticut company. 20 So, in that situation, the hour would be divided equally throughout the utilities? 21 22 Α (Vaughan) It would be charged to a general 23 overhead item, which ultimately would be 24 allocated to all the utilities. So, that hour

```
1
         would be proportioned, you know, in general
 2
         terms, according to customer count, as an
 3
         example. So, 700 Abenaki customers, divided by,
 4
         say, around 10,000 total customers. So that
 5
         Abenaki would get probably that proportion of
 6
         expense.
 7
         Okay. I was in Exhibit 12. I'm going to turn to
    Q
 8
         the affiliate agreement. And there was just two
 9
         quick things I want to make sure I can put my
10
         head around.
11
                    I quess I want to hear the Company say
         that rate case expenses do not find themselves as
12
1.3
         "Regulatory and Compliance Reporting", which is
14
         on Page 12, and also wouldn't be considered
15
         "Other routine, periodic, and related tasks as
16
         necessary"?
17
    Α
         (Vaughan) And, so, the question is "what is the
18
         "regulatory/compliance reporting"?"
19
         Right. And why would the rate case expenses not
    Q
20
         find itself in that bucket?
21
         (Vaughan) Well, the regulatory compliance
    Α
22
         reporting is on a monthly basis. So that every
23
         system has to report, typically, to DES,
24
         regarding sample testing, compliance with various
```

directives of DES.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

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16

17

18

19

20

21

22

23

24

Relative to the rate case expense, that would be done, as Mr. LaChance said, at cost, and that would be rolled into a deferred account, because it's not ongoing. It's an irregular expense. It maybe occur once every three years, maybe five years, and, therefore, so it would be improper to include that in the test-year expense, because it would skew the expense. Okay. On Page 14 of Exhibit 12, I want to make sure I understand the first line, which is line -- which says "(e) The following schedule of charges rendered by NESC and paid to NESC shall be increased by 2.5 percent annually: " So, help me understand, "2.5 percent annually", that these numbers each year going up 2.5 percent? Α (LaChance) So, the numbers that we have outlined there, there is -- so, the "Regular work hours -Operator" is "\$75 per hour". It would be, based of this particular affiliate agreement that we have right before us, a two and a half percent increase annually. Whereas, with the New Hampshire --

where is it? New Hampshire -- so, Point (b),

```
1
         "New Hampshire Administrative
 2
         Support/Accounting", "to be billed at cost plus
 3
         benefits and overhead".
 4
         Okay. That one's at cost. But the others are --
 5
         all right. I'll get back to that in a second.
 6
                   But I'm moving onto Exhibit 14. And I
 7
         appreciate that Mr. St. Cyr is not here. I'm
 8
         hoping someone can speak to this.
 9
                   On Page 3, about two-thirds of the way
10
         down the first paragraph says "When NESC
11
         employees provide services to AWC, NESC charges
12
         actual labor costs plus payroll taxes plus
13
         overheads", and then he goes on to have a list of
14
         what it entails in overhead. So, "health
         insurance" makes sense, "dental insurance" makes
15
16
         sense, then I see "profit sharing". I want to
17
         make sure I understand that right.
18
                   Are Abenaki ratepayers paying employees
19
         to own the company?
20
         (LaChance) I'm sorry. Could you just repeat that
21
         last portion of your question.
22
         I just want to make sure I understand what's
23
         meant by "profit sharing" with respect to
24
         overhead. And is the Company an employee-owned
```

```
1
         company? And, if so, is it the ratepayers who
 2
         are actually paying?
 3
    Α
         (LaChance) So, the Company -- the Company is a
 4
         publicly traded company. So, it's not
 5
         employee-owned, unless they decide that they
 6
         would like to partake in our Employee Stock
 7
         Purchase Program.
 8
         Okay.
    Q
 9
         (LaChance) As far as "profit sharing" goes,
10
         that's a part of our retirement package that we
11
         offer to employees. So, we have a 401(k),
12
         company matching into a 401(k) and profit
13
         sharing, which gets directly deposited into their
14
         401(k) account.
15
         Okav.
                That's helpful. Thank you.
    0
16
         (LaChance) Okay. Yes.
17
         And I guess my -- the last question that I'd like
18
         to hear more about is the Bretton Woods
19
         Homeowners Association and Forest Cottage, Mr.
20
         Mueller went through and explained how the rates
21
         increased 21 percent and 17 percent. I want to
22
         hear if the Company takes umbrage with those
23
         numbers. And then I want to know why the
24
         affiliate agreement, that allows for two and a
```

```
half percent increases, why that is different
 1
 2
         than some of the larger increases that we see
 3
         here, with respect to what the Bretton Woods
 4
         Association had?
 5
         (LaChance) So, I can take a stab at that one.
 6
         So, I think the particular increases that Mr.
 7
         Mueller had brought up beforehand was for
         Customer Service and Accounting Manager, and that
 9
         was a 17 percent increase, which, again, is wage
         plus benefits. So, a total cost of that employee
10
11
         for that particular month versus month.
12
         other employee was the Controller had a 22
13
         percent.
14
                    So, I'm going to try to explain it, so
15
         try to follow me with this one. It's a tough one
16
         to kind of wrap your head around.
17
                    So, we have our general wage increases,
18
         which everybody experiences general wage
19
         increases, so that happened during that time.
20
         So, that accounts for a portion of that.
21
                   Further to that is we have -- our
22
         overheads are charged based off of the historical
23
         costs of the overhead. So, for instance, when
24
         I'm billing on a monthly basis, and, presently,
```

right now, so, in Q2 of 2020, I'm billing based off of what those expenses were in Q1 of 2020. So, it means I can't -- I can't see exactly what's happening in real-time. So, I have to base it off the historical costs. So, because of that, there will be some -- there will be discrepancies in the Q2 billing, which then gets trued up at the end of Q2.

So, when you look at some of the -when you look at some of the exhibits and some of
the supporting documents that we filed, as it
pertains to New England labor, you'll see credit
memos going back and forth, because there may
have been overbilling, because we were using
historical expenses to bill in the present
quarter.

So, that's, quite honestly, a big portion of why you're going to see swings like that. I think, for the most part, that's going to be -- that's going to be the real answer to that question.

CMSR. GIAIMO: All right. Madam Chair, I'm all set. Thank you.

CHAIRWOMAN MARTIN: Okay. I just have

a couple questions left. 1 2 BY CHAIRWOMAN MARTIN: 3 First one, I wanted to follow up on Commissioner 4 Giaimo's question to Mr. LaChance about the rates 5 that are charged. He asked whether all of the 6 water utilities are charged the same rate, and 7 the answer as I recall was "there are variations 8 based upon the employee's rate of pay." 9 I just want to be really clear. You 10 used the term "Employee A". For Employee A, for 11 the same employee, is that employee's rate the 12 same for all work that it does regardless of what 13 utility it's billed to? 14 (LaChance) That's correct. 15 Okay. 0 16 (LaChance) That's correct. 17 Thank you. My other question is, getting back to 18 Mr. Kreis's question about redundancy in billing, 19 is there a report that you could run and submit 20 as a record request that would show, for the 21 \$35,000 plus, and then the amount that is sought 22 for the cost for the rate case, that could show 23 the times and employees worked were different? 24 Can you run those and provide those to us, so

that it's very clear there is no redundancy?

A (LaChance) So, we were talking about this on the break. And, after talking about it a little bit further, I think that may already be on the record. And, Robyn, you might be able to confirm this for me.

So, through any -- any invoice that New England Service Company produces to Abenaki
Water, on that invoice you're going to have the employee's name, their title, and then the item number that we're actually charging or the account number that we're charging, and then their rate of pay, quantity of hours, and then the total amount for that line item being billed out.

So, by virtue of the invoices that New England is sending to Abenaki, that's a real-time transaction happening, you'll be able to distinguish that there was an X amount of charge specific to that deferred account for the Office Manager. Then, the next line item would say "Office Manager, Account -- Account 920", General & Admin., then there would be -- there would be a total amount associated with that.

So, based off of the invoices, you 1 2 would be able to see the separation of the wages. 3 And I know that -- gosh, in the first filing, I 4 think there was some 600 pages of backup 5 information that we had supplied. 6 And, Robyn, would you take -- if the 7 question could be directed over to Robyn as well, would you think that that would be the detailed information that we would be looking for? 9 10 MR. KREIS: I'm sorry. I really have 11 to object to this kind of activity. You know, 12 the witnesses aren't really allowed to 13 collaborate that way, and advise each other about 14 how to testify and that sort of thing. That's 15 not the way this is supposed to work. 16 CHAIRWOMAN MARTIN: Thank you, Mr. 17 Kreis. And, actually, I want to follow up on my 18 question with Mr. LaChance. 19 BY CHAIRWOMAN MARTIN: 20 I went through the invoices, at least in the 21 exhibits that are presented for this hearing, and 22 Exhibit 24 had invoices with varying amounts of 23 detail, and little handwritten mark-ups, like an

"R.C." and things that I think were attempting to

24

```
indicate which type of charge they were.
 1
 2
         was not able to decipher from that.
 3
                   Can you point me to somewhere in the
 4
         record where there is that amount of the detail
 5
         where it would clearly identify the time and
 6
         employee, so it was not able to be questioned
 7
         whether it was redundant or not?
 8
         (LaChance) If we go to Exhibit 24, and on the
 9
         bottom of the -- the page number is 11 for this
10
         exhibit. And just for verification, it's a
11
         February 2019 invoice.
         You'll have to forgive me, I have to get to 24.
12
13
         You can start walking through that explanation,
14
         if you like. I'll catch up.
15
         (LaChance) Okay. All right. So, on this
    Α
16
         particular invoice, again it's
17
         "February2019RB-2", the first line item there is
18
         for the "Customer Service/Accounting Manager",
19
         and then you can see the account number is
20
         "17-18-03", which is, again, that's a particular
21
         account number specific to a project that's
22
         happening. So, then, you can see the
         corresponding charge to that.
23
24
                    The next line item -- or, the next item
```

1.3

down would be "Account 920-01-03", in which, if I'm recollecting that account number correctly, that's Admin. & General for Lakeland, I believe. And then, you can see the corresponding charge with that. Which would be normal, ongoing O&M expenses, which would be in the revenue requirement for Lakeland.

The next line item down is "903-03", which again is another General & Admin. account,

The next line item down is "903-03", which again is another General & Admin. account, and you can see the corresponding charge that way.

So, is that what you're looking for?

No. I think you're making my point for me.

Which is that, without knowing all the information you described, I would have no way of determining whether or not those are redundant charges.

Are you able to put together a report or a summary that can outline the specific charges that make up each category, and submit that as a record request?

In other words, not each individual account number. But just, here's the 35,000 plus, and here's all of the charges that are on

```
the different invoices that make that up, and
 1
 2
         when they were billed, and do the same for the --
 3
         so, do that for the revenue requirement and do
 4
         that for the amount that's in the rate case
 5
         charges. So that we can see that they are two
 6
         separate things, and nobody is being paid twice.
 7
    Α
         (LaChance) Yes. Yes, we can put together a
 8
         report like that.
 9
                   CHAIRWOMAN MARTIN: I would appreciate
10
         it. And that's my last question.
11
                   MS. BROWN: I have a question.
12
                   CHAIRWOMAN MARTIN: We can go back to
13
         Ms. Brown, if you have any follow-up?
14
                   MS. BROWN: Yes. Yes. But I have a
15
         question.
16
                   Do we have a record request number for
17
         yours and for Commissioner Bailey's?
18
                   CHAIRWOMAN MARTIN: So, Commissioner
19
         Bailey will be "27", "Exhibit 27", and mine will
20
         be "Exhibit 28".
21
                   MS. BROWN: Okay. Thank you.
22
                    (Exhibit 27 and Exhibit 28 reserved)
23
                   CHAIRWOMAN MARTIN: And how soon could
24
         that be in, just to make sure we have it?
```

MS. BROWN: That would be helpful. I would also like to continue, while we're on the subject of exhibits, because the 600 plus pages has not been entered as a express exhibit. But I either am going to ask that they be marked as an exhibit or just have the Commission take notice of Tab 68, which was Abenaki's January submission and extensively detailed documentation of the expenses; Tab 72, which was the February corrected filing, which has a different — has a summary sheet at the very beginning of the document; and Tab 73, which was the May update of rate case expenses and thorough documentation.

I think that would speak to Consumer

Advocate's question of "where in the record can

we find that there's no overlap?" We would need

to have those in the record to establish that.

MR. KREIS: Okay. But I am going to object to introducing those documents into the record at this point. I mean, you can't just shovel anything you want into the record. That, you know, you have to demonstrate why it's relevant and what significance it's supposed to have.

1.3

You know, all of these record requests and new reports that the Company is going to generate, and all the stuff that Attorney Brown just asked the Commission to just shovel into the record wholesale, is just going to mean that there's a pile of data that the Commission can roam around in and consider, and talk about, and generate an order with; that's not the way due process is supposed to work.

The way this is supposed to work is the Company has a burden of proof here, and it has not sustained that burden, and therefore it is not entitled to recover these rate case expenses. End of story.

This was the Company's opportunity to meet its burden of proof, and it has not met that burden. And it can't now just shovel a ton of stuff into the record, and say "Well, Commissioners, just go route around in all that stuff I'm telling you to look at and you'll find it in there." That is not the way this process is supposed to work.

MS. BROWN: I'd like to respond.

CHAIRWOMAN MARTIN: Can I cut you both

```
off for a moment, and I hate to do this at this
 1
 2
         moment, but I have lost all video, unfortunately.
 3
                   So, I think -- Commissioner Giaimo, do
 4
         you have video?
 5
                   CMSR. GIAIMO: Amazingly, yes.
 6
                   CHAIRWOMAN MARTIN: I'm going to try to
 7
         go out and come back in. I apologize.
                    [Short pause.]
 9
                   CHAIRWOMAN MARTIN: All right. We
         left, or I exited and returned following an
10
11
         objection from Mr. Kreis. I would like to hear
12
         from the other parties on that as well.
13
                   MS. BROWN: I was going to ask for
14
         ability to respond.
15
                   CHAIRWOMAN MARTIN: Well, let me hear
16
         from the other parties first, then I'll get back
17
         to you.
18
                   MS. BROWN: Okay.
19
                   CHAIRWOMAN MARTIN: Mr. Tuomala.
20
                   MR. TUOMALA: I'm sorry, Madam
         Chairman -- Chairwoman. I was going through my
21
22
         pile of papers here and I couldn't seem to locate
23
         the exhibit number specifically.
24
                   But Staff would contend that Audit --
```

Staff Audit has gone through those submissions, the 600 pages, which Attorney Brown was trying to get into the record, and followed by Staff itself has reviewed all of those records in relationship to the revenue requirement. So, we, as Staff, feel that there is sufficient evidence on the record, through both the Audit Report that's been admitted and the Staff Recommendation saying that it's vetted pursuant to the PUC rules, that these charges are not double-recovering. That they're just and reasonable. And they have been fully vetted at this point.

I agree that I don't think anything else should be entered into the record. The Staff has gone through and vetted, if you take a look at the Recommendation, which, I'm sorry, I don't have the exhibit number in front of me, it's Exhibit Number 13, that's Staff's Recommendation on the rate case expenses, and then, also, the Audit Report.

So, I would -- I wouldn't think that we need the 600 pages to be brought in. Those have already been reviewed by Audit Staff, Staff, and it's concluded in its Recommendation that all of

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that has been vetted.
 1
 2
                   CHAIRWOMAN MARTIN: Okay. Mr. Getz.
 3
         You're muted.
 4
                   MR. GETZ: -- Mr. Tuomala's point is
 5
         there, whether he's saying --
 6
                   CHAIRWOMAN MARTIN: Could you start
 7
         over, Mr. Getz? We couldn't hear you.
 8
                   MR. GETZ: Can you hear me now, Madam
         Chair?
 9
10
                   CHAIRWOMAN MARTIN: Yes.
11
                   MR. GETZ: I said that I was not sure
12
         that I took Mr. Tuomala's point, and whether he's
1.3
         saying all of this is information that's already
14
         in the record, and therefore doesn't need to be
15
         admitted separately.
16
                   But, putting that aside, I support the
17
         Consumer Advocate's objection. There was a
18
         specific effort made by the Commission, asking
19
         parties to identify exhibits they wanted to be
20
         presented, and the parties followed that
21
         procedure. And, so, it seems a late time to be
2.2
         adding more exhibits.
23
                   CHAIRWOMAN MARTIN: Okay. Thank you.
24
         Mr. Mueller.
```

1	MR. MUELLER: I agree with the Consumer
2	Advocate's position, that that seems like a late
3	time to be adding more in. And this was the time
4	to defend those rate case expenses, and I agree
5	that hasn't occurred.
6	CHAIRWOMAN MARTIN: Okay. Thank you.
7	I think that, to a certain extent, this
8	definitely depends upon what the full Commission
9	would like to have in the record. And, so, I
10	think we will take a brief recess so that I can
11	consult.
12	Commissioner Bailey.
13	CMSR. BAILEY: Can we hear Attorney
14	Brown's response before we take a break?
15	CHAIRWOMAN MARTIN: Oh, I'm sorry.
16	Attorney Brown, I did forget to come back to you.
17	Thank you, Commissioner Bailey.
18	MS. BROWN: No problem. Can everyone
19	hear me?
20	CHAIRWOMAN MARTIN: Yes.
21	MS. BROWN: Okay. I was simply trying
22	to respond to a level of detail that was beyond
23	what the audit and the Staff Recommendation and
24	Company responses were. Those responses, the

Staff Recommendation, were at a higher level. If people wanted to drill down, I just was making note of where in the docketbook that information is.

With respect to whether they should be admitted as hearing exhibits, I understand where the OCA is coming from. And that, you know, entering exhibits, in a generic sense, at this late date should be frowned upon. However, I was pointing out that these do exist in the docket record. It would not be prejudicial to folks, because they have seen these since January, February, and May. That, if they wanted to drill down, that's where they would be.

When the Commission orders recovery of rate case expenses, it doesn't usually get hung up on whether something is marked as legitimately a exhibit or not. It just pulls it from the body of evidence that's in the docket record. So, I don't see that, whether it's officially declared a hearing exhibit or not, necessarily means that the Commission can't review it.

We are here today also, I would remind the Commission, that this was on Omni's motion to

establish its case that these should not be recoverable.

1.3

So, we think -- Abenaki thinks that, because it's already filed the documentation, it's been audited. There have been no -- you know, we've come to a resolution on disallowances, etcetera, that should -- that that should suffice as the initial establishment of the burden of proof.

Thank you very much.

CHAIRWOMAN MARTIN: And I just want to respond quickly to the suggestion that the Commission considers things outside of the record. I, obviously, haven't been here very long, but that has not been my experience.

Mr. Getz.

MR. GETZ: Thank you, Madam Chair.

Just to the extent that Ms. Brown is arguing that it's the customers' obligation to prove that the rates are unreasonable, I'd like to, you know, make the point that Mr. Kreis made, that it's the Company's burden to prove that the rates are reasonable.

CHAIRWOMAN MARTIN: Mr. Kreis.

MR. KREIS: Thank you. I, in deference to the fact, Madam Chairwoman, that you just openly alluded to the fact that you're relatively new to the Commission's practice, let me just explain, for your benefit, if not for everybody else's, that, in the ordinary course, these rate case expense issues are resolved informally by the parties, and presented by agreement to you to approve.

This is a contested proceeding. The parties are not in agreement here. And, so, even though, in the ordinary course, there wouldn't be a lot of argumentation about what you may or what we may or what anybody might consider or not consider in determining what the reasonable rate case expenses are, here, I mean, all the Commission's usual rules that applies to contested hearings apply. And, you know, stuff is either in the record or not in the record. And, just because somebody filed something in the docket record, doesn't mean that it is evidence that you may consider in determining whether the Company met its burden of proof in documenting it's recoverable rate case expenses to you.

1	And I would also
2	CHAIRWOMAN MARTIN: But I don't think
3	that's the question right now before the
4	Commission. The question is whether or not we
5	should admit those additional documents.
6	And I just want to clarify with
7	Attorney Brown, whether you were seeking to admit
8	those because of the line of questioning I had,
9	and whether because I'm satisfied, if I get
LO	the report that I asked for as a record request.
L 1	And, so, whether this is a motion that
L 2	you want to proceed with? And, if so, I need to
L 3	speak with the other Commissioners.
L 4	MS. BROWN: How do I how do I talk
L 5	to my folks?
L 6	CHAIRWOMAN MARTIN: Well, I think we're
L 7	going to take a brief recess right now, five
L 8	minutes, I'd say. And we'll return at 3:30.
L 9	MS. BROWN: All right. That gives me
2 0	enough time. Thank you.
21	[Recess taken at 3:25 p.m. and the
22	hearing resumed at 3:49 p.m.]
23	[Brief off-the-record discussion ensued
2 4	prior to going on the record regarding

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1
                    scheduling, etc.]
 2
                   CHAIRWOMAN MARTIN: And, Mr. Getz, is
 3
         your point related to Ms. Brown's motion or
 4
         something else?
 5
                   MR. GETZ: No.
 6
                   CHAIRWOMAN MARTIN: Okay. Is it all
 7
         right if we hear from Ms. Brown with regard to
 8
         her conversations, before we go to another issue.
 9
                   MR. GETZ: Yes.
10
                   CHAIRWOMAN MARTIN: Thank you.
11
                   MS. BROWN: Okay. Now that I see Nick.
12
         Okay.
1.3
                   Okay. After talking with my client, we
14
         are going to withdraw our motion to recognize
         those tabs as exhibits.
15
16
                   CHAIRWOMAN MARTIN: Okay. Thank you.
17
         Mr. Getz.
18
                   MR. GETZ: Yes, Madam Chair. This is
19
         in response to the suggestion about how the
20
         remainder of the day would be conducted. I take
21
         it that the prospect for finishing the case and
22
         getting onto the Step II issue, that that's not
         going to happen today.
23
24
                   So, the thought crossed my mind whether
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it would be better, in lieu of oral closing statements, to have the opportunity to file something short in writing. It has been kind of a long, disjointed day. And I think you might get better summations if we could do it in writing. And it would be due certainly in advance of whenever the next hearing date is.

CHAIRWOMAN MARTIN: How do the other parties feel? I was certainly looking forward to the oral argument. But I could be convinced otherwise, depends how the other Commissioners feel as well. How do the other parties feel?

MS. BROWN: This is Marcia Brown. I would be amenable to a written closing, in lieu of a oral closing. Although, I can do my oral closing as well. But I think it might be helpful with the written one to be reciting exhibits more specifically. I think that would be helpful, if we did a written closing.

CHAIRWOMAN MARTIN: Mr. Kreis.

MR. KREIS: I'm happy to do whatever the Commission's pleasure is. But I would just like to remind everybody that, as far as I know, we are arguing here about \$26,000. And I don't

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know what Mr. Getz's hourly rate is, I don't know
 1
 2
         what Ms. Brown's hourly rate is. But we are
 3
         spending a lot of time and money fighting over
 4
         $26,000.
 5
                   CHAIRWOMAN MARTIN: Mr. Mueller.
 6
                   MR. MUELLER: I would prefer to do
 7
         written closing arguments as well.
 8
                   CHAIRWOMAN MARTIN: Commissioners, do
 9
         you want to speak off the record or do you have
10
         an opinion that you would share?
11
                   CMSR. BAILEY: I thought that what we
12
         planned and what you announced was that we were
1.3
         going to get through what we needed to do for the
14
         rate case expense portion of the case today, and
15
         put Step II off for another day. Maybe I
16
         misunderstood?
17
                   CHAIRWOMAN MARTIN: No, you're right.
18
         I think Mr. Getz is proposing an alternative.
19
                   Mr. Getz, were you suggesting that we
20
         do the Step II portion today instead, though,
21
         that we would do that?
22
                   MR. GETZ: No, I wasn't suggesting
23
         that.
                Though, you know, I would be prepared to,
24
         you know, take an entirely different course, and
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say, you know, "let's finish it all today."
 1
 2
                    So, you know, whether you want to hear
         oral arguments today and get this over, or give
 3
 4
         us the opportunity to put something in writing, I
 5
         can do either.
 6
                   CHAIRWOMAN MARTIN: Commissioner
 7
         Giaimo, do you want to weigh in or perhaps we
 8
         should just drop off just for a minute and have a
 9
         quick chat?
10
                   CMSR. GIAIMO: Either way is fine.
11
         seems like the general consensus is, and I didn't
12
         hear Mr. Kreis specifically say he was against
13
         it, but it seems like the general consensus was
14
         to put it on the papers. So, I'd be fine with
15
         that.
16
                   CHAIRWOMAN MARTIN: Commissioner
17
         Bailey?
18
                   CMSR. BAILEY: I'm fine.
19
                   CHAIRWOMAN MARTIN: Okay. I think
20
         there's a desire to hear at least a brief
21
         argument from you. And, to the extent you have
22
         additional things to say, you can file it in
23
         writing. How about that?
24
                   MR. GETZ:
                              That sounds fine for Omni.
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Thank you, Madam Chair.
 1
 2
                   CHAIRWOMAN MARTIN: Any objection to
 3
         that approach?
 4
                   MS. BROWN: So that I'm clear -- can
 5
         you hear me?
 6
                   CHAIRWOMAN MARTIN: I can.
 7
                   MS. BROWN: So that I'm clear, we are
         doing oral. But, if there's something we wanted
 8
 9
         to add, we're doing written?
                   CHAIRWOMAN MARTIN: Well, we're asking
10
11
         you to do a truncated version of what you planned
12
         to do for an oral argument. If you want to add
1.3
         something that you leave out, because you're
14
         trying to cut it short, you can file something.
15
                   MS. BROWN: I'm sorry. I'm still not
16
         following. This is for the written, a written
17
         part or oral part?
18
                   CHAIRWOMAN MARTIN: So, we had expected
19
         oral argument. I think there's a feeling that
20
         people are getting tired. And, so, we'd like to
21
         hear oral argument. But, to the extent you can
         keep it short, that's great. If you can get
22
23
         everything you want to say in in a short period
24
         of time, that's even better.
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1
                   But, if you leave something out that
 2
         you planned to say, and you want to file it, we
 3
         will accept it, if you file it in the next five
 4
         days.
 5
                   MS. BROWN:
                                Thank you.
 6
                   CHAIRWOMAN MARTIN: All right. And I
 7
         am going to apologize to Mr. Kreis, because given
 8
         that this is an unusual proceeding, and we're
         doing things a little bit differently, I'm not
 9
10
         going to start with you today. And I apologize
11
         for that. I'm going to start with Ms. Brown.
                   MS. BROWN: For redirect?
12
13
                   CHAIRWOMAN MARTIN: No, for oral
14
         argument. Do you still have redirect you would
         like to do?
15
16
                   MS. BROWN: Right. Because we just
17
         finished with the Commissioners' questions,
18
         right?
19
                   CHAIRWOMAN MARTIN: I apologize.
20
         thought that we had asked that and we moved past
21
         that.
                   MS. BROWN: Okay.
22
23
                   CHAIRWOMAN MARTIN: We have to go back.
24
                   MS. BROWN:
                                I don't have much, really.
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1
                   CHAIRWOMAN MARTIN:
                                        Okay.
 2
                      REDIRECT EXAMINATION
 3
    BY MS. BROWN:
 4
         I just want to clarify for the record --
 5
         Mr. LaChance, are you still there?
 6
         (LaChance) Yes, I'm here.
 7
         Okay. On cross-examination by Mr. Mueller, there
         was a discussion about a "$7 million in revenues"
 8
 9
         attributed to Abenaki Water. I just want to have
10
         you clarify, which entity does that 7 million go
11
         to?
12
         (LaChance) That's the consolidated New England
13
         Service Company's total revenue amounts of its
14
         unregulated and regulated entities.
15
                   MS. BROWN: Okay. Thank you. That was
16
         the only question, because your clarifications
17
         have already come out on Commissioner
18
         questioning. Thank you.
19
                   WITNESS LaCHANCE: Yes.
20
                   CHAIRWOMAN MARTIN: Okay. Well, that
21
         was fast.
22
                   Mr. Tuomala, I'm sorry, I skipped you,
23
         too, I think.
24
                   MR. TUOMALA: Not a problem, Madam
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Chairwoman. I do not have any further
 1
 2
         questioning for any of the witnesses.
 3
                   CHAIRWOMAN MARTIN: Okay. Then, we
 4
         will move to oral argument now.
 5
                   Ms. Brown.
                   MS. BROWN: I believe we were going
 7
         last, is my understanding.
                   CHAIRWOMAN MARTIN: Well, have you --
 9
         had the parties previously agreed to an order?
10
                   MS. BROWN: My understanding was, if we
11
         had the ultimate burden, we were going last.
12
                   CHAIRWOMAN MARTIN: Any objection to
1.3
         that? I have no real preference.
14
                   MR. GETZ: I have no objection.
15
                   CHAIRWOMAN MARTIN: And I apologize to
16
         Mr. Kreis. Mr. Getz, were you speaking?
17
                   MR. GETZ: I said "I have no objection"
18
         to the Company going last, or -- and I can go
19
         first, if that's what you'd like to do?
20
                   CHAIRWOMAN MARTIN: Sure.
21
                   MR. GETZ: Okay. Thank you, Madam
2.2
         Chair.
23
                    I'll begin with this fundamental point:
24
         Rate case expenses are nonrecurring expenses, and
```

such expenses are not included in a utility's revenue requirement.

2.

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For the recovery of rate case expenses, there are two clear cases, as I understand the 1900 rules. First, in the case of a third party service provider, who provides expert, legal, or accounting services, such as were provided by Ms. Brown and Mr. St. Cyr in this case, that, to the extent those costs are reasonable, then they would be recoverable.

The second clear case, as I see it, is with the work done by a direct utility employee. And by that, I mean a case similar to that described by Commissioner Bailey, in her example of a regulatory employee who worked directly for the utility. In that case, the work done by that employee, the services provided by that employee, are not recoverable, because those services are already included in the revenue requirement.

The question before the Commission

today is "how to treat the work done by an

employee of a service company?" You can -- you

can look at that as an indirect employee of

Rosebrook or you can consider it one step

removed. But the question is, "how do you treat the work done by an employee of a service company under the Commission's rules?"

1.3

2.1

2.2

Omni's position is that the work done by the employees of New England Service Company are included in the revenue requirement. And Ms. Descoteau recognizes that, that the general salaries of NESC are included in the revenue requirement.

Omni does not see any basis in the rules for treating the work done on a rate case by an indirect, or service company employee one step removed, than the Commission would treat and disallow the recovery of work done by the direct employee of a utility on a rate case.

I'd also like to respond to the Abenaki objection to Omni's Motion for Hearing, that objection was filed on January 23rd. And, at Page 5 of that objection, Abenaki says that "Omni's argument is contrary to precedent." That "Omni's argument departs from the Commission's long-standing recognition that some expenses are recoverable as rate case expenses notwithstanding that an affiliate agreement exists for

operational work."

2.

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The objection lays out three orders, including Order Number 25,945, in Docket DW 15-199, that I raised in my questions to Ms.

Descoteau. And it says there that, in that docket, in the order, "See Order Number 25,945... pertaining to Abenaki's use of NESC employees for recoverable rate case related work in the Bow/Belmont rate case."

The objection also says "As these cases illustrate, the Commission has a history of determining which expenses qualify for recovery as rate case expenses and which expenses are affiliate agreement related."

I've read these three orders of the Commission. And I've looked very closely, and I cannot find any reference in the Commission's order about why affiliate charges should be recovered. All I can see, in Order Number 25,945, is a recitation of the -- of the filings about rate case expenses, and a finding by the Commission that it has consistently found that prudently incurred rate case expenses are legitimate costs of utility services that should

be included in rates.

1.3

2.2

I do not see anywhere in these three decisions, two of which predated the Commission's rules, for a principle that rate case expenses should be recoverable when they are incurred by a service company's employees.

I'd also like to turn to the

Commission's Rule 1905, with respect to

"estimated rate case expenses". It does not

appear that Omni filed -- that Abenaki, excuse

me, filed a detailed description of rate case

expenses actually incurred when it made its rate

case filing here. And it does not appear that it

asked for a waiver, it does not appear that one

was granted. And it did not provide the 90-day

update.

In Abenaki's objection, filed on

January 23rd that I just referenced, on Page 7,

it says that "Omni's argument regarding Puc 1905

is form over substance." And I would disagree

with that characterization. Failure to file the

detailed description of rate case expenses is not

a mere formality.

Section 1905 goes directly to the

second of the three purposes stated in the Commission's rules, in 1901.01, that "The purpose of this chapter", among other things, "is to establish requirements for utilities to properly document and control rate case expenses." And that was not done by Abenaki in this case.

2.

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Now, in the objection, Abenaki says "To argue now that the Commission should deny recovery of expenses when it didn't deny others based on the failure to [follow this rule]", that "begs the Commission to apply its rules differently to similarly filed rate case expenses." And "Such a differing interpretation would constitute an impermissible rule." Again, I disagree with that characterization.

The Commission did not determine
earlier in this proceeding that rate case -- that
the rate case expenses should be allowed
irrespective of the failure to conform with the
Commission's rules. The matter was simply not
addressed. Omni is asking now that you address
this issue with respect to these rate case
expenses.

Abenaki is basically taking the

position that it would with, if you're stopped by a state trooper on Tuesday, and say "you can't stop me for speeding today, because I drove right by you at the same speed yesterday." That's not how this works. The Commission is entitled to review whether it should apply the 1905 rule to these rate case expenses.

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Abenaki also cites for argument that "Such a differing interpretation would constitute an impermissible rule." The Supreme Court decision in Asmussen versus the Commissioner, it's a 2001 case -- or, a 2000 case, in which the -- it's about the propriety of directives given by the Assistant Commissioner of Safety to hearings officers about how they were to conduct administrative license suspension hearings. case is not about an agency applying its rules differently. The argument here is about whether, in a case where you did not address the application of 1905 early in the case, whether you are barred from doing it later in the case. And it's not -- that's not an application of a -an impermissible application of a rule.

So, interestingly, Asmussen may have

1 some relevance here. In discussion with Ms. 2 Descoteau, it appears that the Commission Staff, 3 in any event, is not applying 1905 to the -- to 4 water utilities. And, to the extent that that 5 is -- that application is being done on a 6 consistent basis or by some directive, or in what 7 other form, that may constitute an impermissible 8 rule. And, with that, I have nothing else, 9 10 Madam Chair. Thank you. 11 CHAIRWOMAN MARTIN: Thank you, Mr. 12 Getz. We will go to Mr. Kreis now. 1.3 MR. KREIS: Thank you, Chairwoman 14 Martin, Commissioners. I am going to be as brief 15 as I possibly can. 16 Let me begin by saying, I agree with 17 everything that I just heard Mr. Getz say on

Let me begin by saying, I agree with everything that I just heard Mr. Getz say on behalf of this utility's largest customer. And I think all of his arguments apply with equal force to the interests of the residential customers that the Office of the Consumer Advocate represents.

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Beyond that, I would like to say that I came to today's hearing with more of an open mind

than I usually do. I really wanted to see if
this utility, notwithstanding Mr. Getz's
excellent positions on behalf of Omni, I wanted
to see if this utility can really convince me
that it was entitled to recover rate case
expenses above and beyond the costs that
customers have already incurred in the Company's
regular test-year revenue requirements for the
Service Company employees who were working on
behalf of the customers of the utility. And the
reality is that the Company simply didn't meet
its burden of proof.

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2.2

I asked Mr. LaChance about this, and he essentially punted the question over to Ms.

Descoteau. And, when I asked Ms. Descoteau about it, she basically said "Well, I looked at all the records. And you're just going to have to believe me that I reviewed them, and I concluded that there isn't any double-recovery going on here."

I have a longstanding relationship with Ms. Descoteau, and lots of the other analysts that she works alongside at the Commission, and they are all honorable, excellent people, and I

find her to be a credible witness. But, even though she is a credible witness, the reality is that the Company has not met its burden of proof, if this comes down to simply relying on a Staff analyst at the PUC testifying that "Yeah, I don't think there's any double-recovery here."

1.3

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I think it really was incumbent on this Company to demonstrate that it isn't recovering twice from customers. And I am not convinced, I have not seen evidence that convinces me that, in fact, the customers of this Company have not already paid for the time of these Service Company employees who devoted themselves to working on the rate case.

The only other point I would make has to do with the costs that are reflected in Exhibit 17. The Company came before you today. And, on top of the \$26,000 of rate case expenses that were in dispute and were noticed for hearing today, the Company is also asking you to approve recovery of almost 12,000 in addition -- \$12,000 in additional rate case expenses, and they promise that they will furnish documentation at some point in the future, that then the

Commission can just insert into the record.

That's not the way this is supposed to work.

2.

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These rate case expenses are all supposed to be vetted. Usually, that happens by agreement. It hasn't happened here. And, as to any of these costs, I don't think the Company has met its burden. And I think all of these rate case expenses should be disallowed, because to do otherwise would be to put all the utilities in the state on notice that they can play fast and lose with the Commission's rules, and just get rate case expense recovery based on something other than a firm evidentiary record.

That's all I have to say. And I thank the Commissioners for their time and attention today.

CHAIRWOMAN MARTIN: Thank you, Mr. Kreis. Mr. Mueller.

MR. MUELLER: Thank you, Madam Chair. I will also be brief.

And, just to make clear, my background is as a CPA and controller and controller-type activities of large and small companies, public and private. And I have to say that I disagree

with the Staff's position that \$165,000 a year for salary and benefits for a controller of a small water company is the market. That would be the market for a controller of a large billion dollar publicly traded company in the City of Boston. So, I can state, in my representation of Bretton Woods Property Owners, that I disagree with that.

1.3

2.2

And I also disagree that a 21 percent increase in that rate in one month is reasonable. Now, labor costs these days are only going up about three percent, and that can be objectively verified in CPI, Consumer Price Index, labor costs, are only going up about three percent no matter what time period you look at.

I also disagree that 91,000 a year for a customer service representative is the market. Because I've had a lot of customer service reps in the companies that I worked for, and that is way beyond anything I have ever seen in the City of Boston. I also disagree that 17 percent is a reasonable rate increase, again, for the same reasons that I just cited for the controller rate increase.

And that's all I have. Thank you.

CHAIRWOMAN MARTIN: Thank you, Mr.

Mueller. Mr. Tuomala.

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MR. TUOMALA: Thank you, Madam

Chairwoman. I will also attempt to be brief.

And, first, by stating that I believe
Staff's position is that there is sufficient
evidence on the record for you to make a
determination now that the contested rate case
expenses of \$26,369 can be approved, based off of
Exhibit 13, which is Staff's Recommendation, as
the OCA had spoken before about.

In there, specifically, it talks about what Staff did to vet the 600-page filing that Abenaki made, the work had been completed by Staff, and even included a disallowance of \$10,000. So, Staff had done its job by vetting what the Company provided. So, I would take exception that the Company has met its burden, that because, by submitted those 600 pages and working in conjunction with Staff to form that recommendation, that those -- that \$26,000 is recoverable, and it should be approved as just and reasonable rates for customers.

We've also heard plenty of testimony today regarding the possibility of double-recovery. But both Staff and the Company have provided testimony stating that there is no double-recovery. That that \$35,000 that's in the revenue requirement isn't a general lump-sum salary. Those are discrete charges that make up that \$35,000, and they have nothing to do with the amount that is being sought in recovery in the \$26,000.

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So, I would say that there is plenty in the record that the Company has met its burden. And the OCA is perfectly correct that usually this is done informally by agreement, but here we have a situation where there is disagreement. But those records have been vetted. And there is significant evidence that there is no double-recovery, and that those are just and reasonable charges that should be applied as a surcharge.

To the point of the 1905 rules, I would just argue, this is somewhat off-the-cuff, that that argument might be waived by Omni, because that argument was not brought up when the

majority of the rates, the \$77,000, approved in Order 25,205 [26,205?], and Omni submitted a Motion for Rehearing on that, it did not bring up that argument at that time that any of the rate case expenses should be barred because they had not followed through on their filing requirements pursuant to 1905.

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So, in summation, I would say that the Commission should approve those contested rate case expenses. There's plenty of evidence on the record in both the exhibits and the testimony.

Thank you, Madam Chairwoman.

CHAIRWOMAN MARTIN: Thank you. And, Ms. Brown, I think we're back to you.

MS. BROWN: Yes. Thank you very much.

I have two general subject areas.

First concerns Omni's motion for this hearing. My understanding is that the hearing today was to offer -- allow Abenaki -- allow Omni an opportunity to make its case, which is -- which it has attempted in September, October, and January filings, and here today, to support its arguments, which are -- which the crux of them are 1907.01, and whether the expenses are for

matters handled by service providers that are typically performed by utility management and staff. And, second, whether New England Service Company falls within the definition of a "service provider"?

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We haven't had any evidence provided today to support those arguments from Omni. All we've had are hypotheticals.

So, it is important to remember that Abenaki has no employees. As Mr. LaChance testified, New England Service Company employees, when they work for the regulated utility, such as Rosebrook, keep meticulous time sheets. And those time sheets are put into either a deferred account, if that is rate case — rate case work, or into an operational account for the operational work.

Because there are no employees, it undermines Omni's argument as to the applicability of 1907.01. Because, if you don't have employees, they can't be available.

Now, it is also important to remember that these costs are at cost. There is no mark-up, as you heard in the testimony today.

Staff testified also that these costs are lower than comparable utilities, and that that saves money.

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With respect to Mr. Mueller's argument, that there are large increases, that is a misreading of the invoices. As Mr. LaChance testified today, there are true-ups. These are all-in numbers, that include changes in healthcare, etcetera. So, to argue that these are huge, unreasonable swings in salary, it's not -- it's an apples-to-oranges comparison. It's not the right argument for that data.

With respect to New England Service

Company being used in rate cases, Rosebrook has

not used New England Service Company employees

any differently than how it used the New England

Service Company employees in its White Rock and

Lakeland rate cases. So, there is a past

precedence for this structure. And, as we

testified -- as Mr. LaChance testified today,

that hasn't changed.

So, if the Commission has approved these rate case expense work costs for recovery in prior rate cases, it should do so with respect

to Rosebrook. And, as Staff testified, if
Abenaki does not recover these expenses, then
NESC was working for free, and that can't be.

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Again, this is not a case of first impression, as Omni has argued in its motions. And I won't reiterate the arguments that I put in the January 23rd objection, but I did note that there are other instances that the Commission has allowed a affiliate to have costs go into a revenue requirement and also have costs go into recoverable rate case expenses. So, this is not unusual. And I pointed out those instances in the Aquarion case and Hampstead Area Water Company. Where, through efficiency, or due to efficiencies, they have a similar situation as New England Service Company, working on a hourly basis to provide services cost-effectively to the regulated utility.

Now, with respect to the documentation, as I said before, New England -- or, as Mr.

LaChance testified, New England Service Company keeps very detailed time records to make sure that these go into the correct accounts.

Sorry, I'm skipping over stuff that

other attorneys have included in their closings to be brief here.

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I would also like to note that, when Staff looked at these expenses, it had -- in addition to today's testimony, you also have its report in Exhibit 13, that they had been fully audited and found no double-recovery. You have Exhibit 15, which was the December letter, that Staff reiterated and clarified that it found no double-recovery, and that the New England Service Company expenses for rate case work ought to be recovered. And you also have Exhibit 18 documenting the work that New England Service Company did in evaluating the rate case expenses. There is plenty of documents and testimony evidence in the record today demonstrating that customers are not paying twice for these expenses. There is no evidence or documentation in the record to prove otherwise.

Now, with respect to Omni's critique of the past order with rate case expenses for Abenaki, and looking for express verbiage that the expenses of an affiliate could be in rate case expenses, it may not be there expressly, but

it is certainly in there impliedly, because you have an affiliate performing work for revenue requirement purposes and you have the affiliate doing work for rate case expense purposes. So, you know, I think looking for express verbiage is good, but you can't discount that the Commission has authorized an affiliate to work in both zones.

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Again, I just want to bring out that Mr. LaChance had testified that the rate case parts -- the rate case costs were tracked in a deferred account, to make sure that they weren't commingled with the other accounting.

And, so, with that, those are all the points I wanted to raise. Oops. With the exception of, sorry, the point about the rate case expense reports. You can see from the docketbook that this attorney is coming in at certain times in this rate case, and also the accountant has been making filings in this. So, I don't have a response to why the rate case expenses weren't filed, and I can follow up in writing. But, for cost-effectiveness, it's not something that at least I was responsible for,

but I don't -- I can't offer a excuse for why the Company overlooked that, and I can file something in writing on that issue.

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In conclusion, because the evidence in the record and hearing today, documents that these expenses are not double-recovered, that they have been audited, and that they are just and reasonable, and at cost, Abenaki requests that the Commission approve them and allow them to be rolled into the existing methodology for the rate case expense surcharge.

And, again, thank you for your time and logistics today.

CHAIRWOMAN MARTIN: Well, thank you. I think we struggled through it. It was certainly not our best day, but we made it at least this far.

I think we need to go through the exhibits and the record requests, just to make sure that we have everything right. I have Exhibits 12 through 26 marked for ID. And I heard no objection to those being admitted. Any objection?

MR. GETZ: No objection.

MR. KREIS: I am not sure that I'm ready to agree that all of the identification should be lifted on all those exhibits. Some of them I think relate to the Step II issues. And, so, you know, we don't know how that's going to go yet. And there might be some -- I'm guessing that either all of them have been referred to today, or as relate to the Step II issues that remain to be addressed.

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So, I guess -- I think it might be premature to lift the IDs, I guess, is what I would suggest to the Chairwoman.

CHAIRWOMAN MARTIN: That's a fair point, because I certainly have not walked through to make sure every one is this issue, and that you're right, there may be some that apply to the Step II.

So, we can hold and do that at the end of the entire proceeding.

But I do want to make sure we have the record requests clear. Exhibit 27 will be the record requests from Commissioner Bailey. She walked through that in pretty good detail. Do you need more clarity on that or are you

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         comfortable?
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                   MS. BROWN: I guess, is that a question
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         for Mr. LaChance?
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                   CHAIRWOMAN MARTIN: Either you or
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         Mr. LaChance, yes.
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                   MS. BROWN: Because I'm relying on
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         Mr. LaChance. I've got extensive notes.
                   MR. LaCHANCE: Yes. I'm pretty sure I
         know what we should be looking for here.
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                   MS. BROWN:
                                Thank you.
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                   CHAIRWOMAN MARTIN: Okay. And then,
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         the second record request will be Exhibit 28, and
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         that was my request. Do you have any questions
         about that one?
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                   MS. BROWN: Again, Mr. LaChance, do you
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         have any questions on the report, the data that
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         you're assembling?
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                   MR. LaCHANCE: No.
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                   CHAIRWOMAN MARTIN: Okay. Okay.
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         Anything else before we wrap up for this day?
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                   MR. GETZ: Madam Chair?
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                   CHAIRWOMAN MARTIN: Yes.
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                   MR. GETZ: Can we confirm, you said
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         five days to follow up with anything in writing
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relative to closings, is that correct?
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                   CHAIRWOMAN MARTIN:
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                   MR. GETZ: And does that mean "five
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         business days", so a week from today?
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                   CHAIRWOMAN MARTIN: Yes.
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                   MR. GETZ: Okay. Thank you.
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                   CHAIRWOMAN MARTIN: And we will
         continue this hearing to a later date, and the
         Commission will send out a new order of notice
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         with that date.
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                    So, anything else?
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                    [No indication given.]
                   CHAIRWOMAN MARTIN: Okay. Then, we are
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         going to continue the hearing, take what we have
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         so far under -- oh, Commissioner Bailey?
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                   CMSR. BAILEY: Sorry. I just wanted to
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         ask whether Mr. Gallo would be available to
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         testify at another time or if he's off the
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         witness list?
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                   MS. BROWN: He was unavailable for
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         today, and Mr. Vaughan was going to cover his
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         issues. But we will strive to have him available
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         as well at the next hearing date.
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                   CMSR. BAILEY: Okay. Thank you.
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                    CHAIRWOMAN MARTIN: Okay. Thank you.
          Then, we will adjourn for today.
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                     (Whereupon the hearing was adjourned at
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                     4:31 p.m., and the hearing to be
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                    resumed at a date and time to be
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                    determined.)
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